



2024 DOE Safety and Security New Enforcement Coordinator Workshop

WELCOME!

Anthony Pierpoint Director Office of Enforcement Office of Enterprise Assessments





May 6, 2024

1:00 – 1:15	Introduction to the Office of Enforcement and the Office of Enterprise Assessments	Anthony Pierpoint Director Office of Enforcement
1:15 – 2:00	DOE's Safety and Security Regulatory Framework and Roles and Responsibilities of Enforcement Coordinators	Shannon Holman Director Office of Worker Safety and Health Enforcement Jacob Miller Director Office of Nuclear Safety Enforcement
2:00 - 3:00	Enforcement Investigation Process	Robin Keeler Deputy Director Office of Enforcement
3:00 - 4:00	Q&A - Open Discussion	Anthony Pierpoint Director Office of Enforcement



May 6, 2024



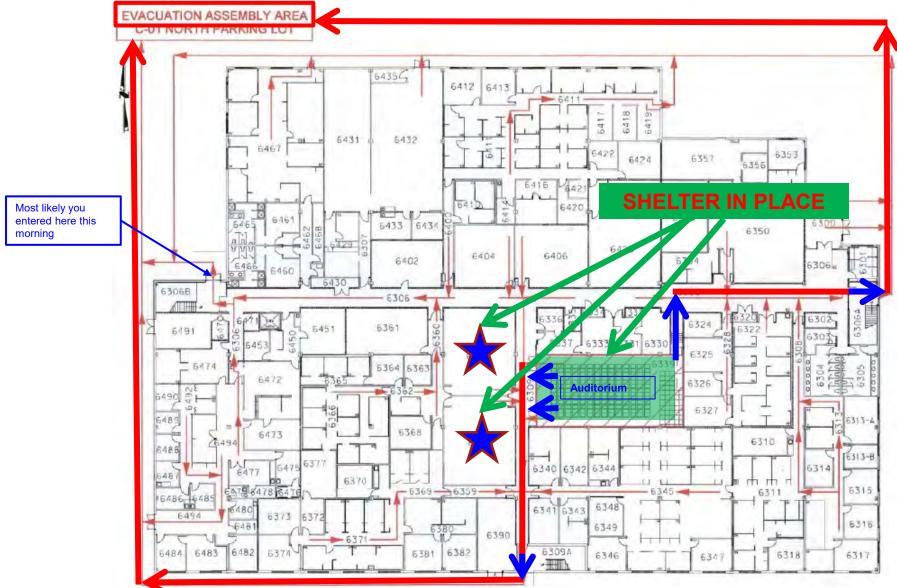
Logistics

Barry Thom Manager, Occurrence & Regulatory Reporting Mission Support and Test Services

Nevada National Security Sites is managed and operated by MSTS under contract number DE-NA0003624.

Shelter In-Place and Evacuation for C1 Auditorium

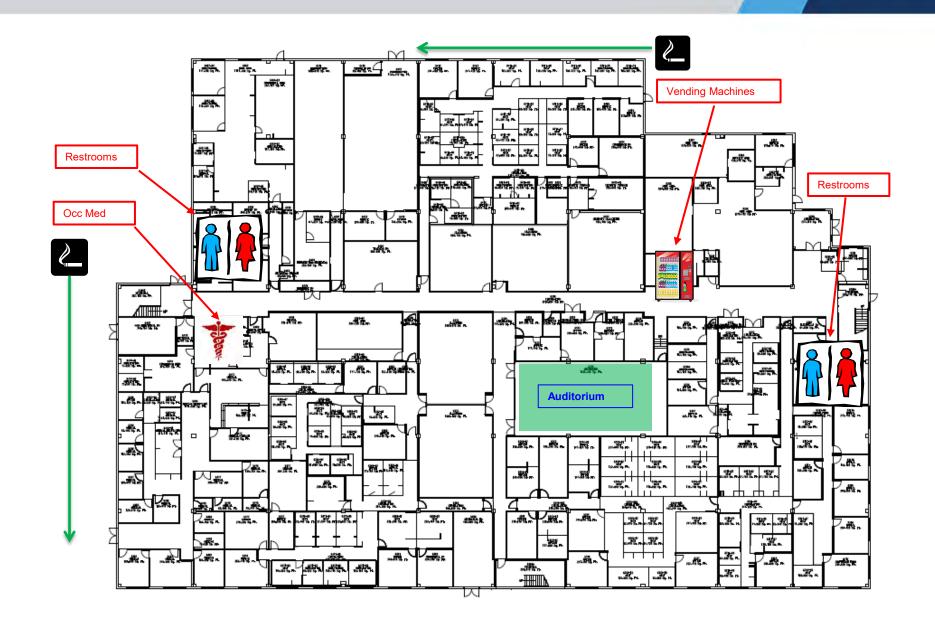




4

Building Information





General Information



- ▶ Emergency 911 / Occ Med Clinic at the North end of C-01
- Return visitor badges to the blue mailboxes on the last day
- Cellphones/iPads/Laptops are OK
- ► No pictures, recordings, or mobile WiFi hotspots
- Do not connect <u>anything</u> to one of our systems
- ► Food
 - Cafeteria (Up the Hill) takes credit cards (No cash) from 0630 to 1530
 - North (left) on Losee Rd. Be careful Multiple locations: to include:
 - McDonalds (on left at Cheyenne)
 - Cannery Casino (on left at Craig)
 - Del Taco (on right at Craig)
 - Famous Dave's Barbeque (on right at Craig)
 - Chipotle Mexican (on right at Craig)
- Your POC
 - Barry Thom– 702-249-6952





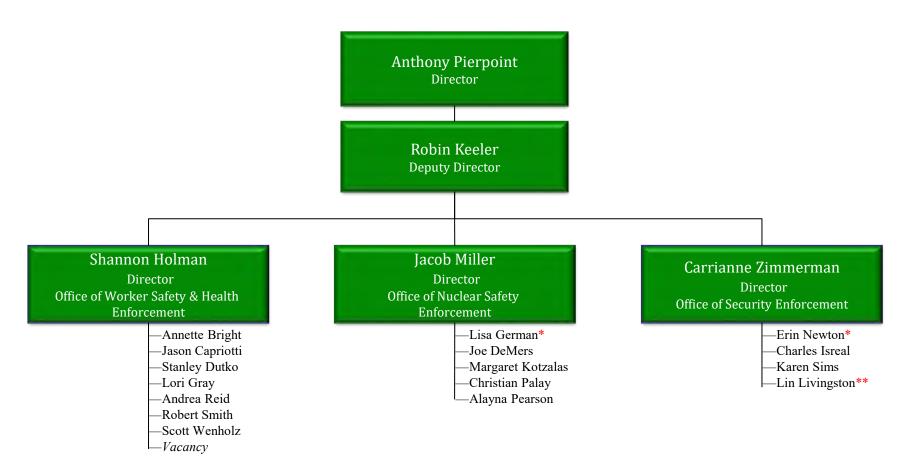
Office of Enforcement and Office of Enterprise Assessments Introductions

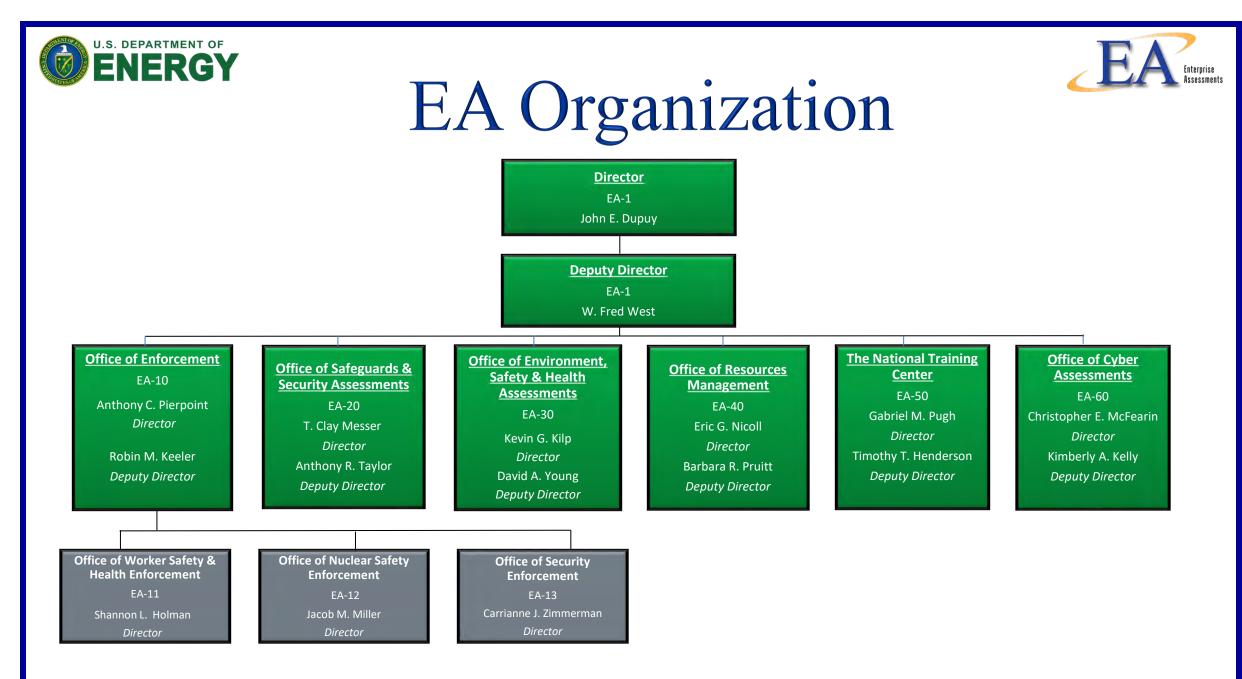
Anthony Pierpoint Director Office of Enforcement Office of Enterprise Assessments





EA-10 Organization









DOE's Safety and Security Regulatory Framework

Shannon Holman

Director Office of Worker Safety and Health Enforcement Office of Enforcement

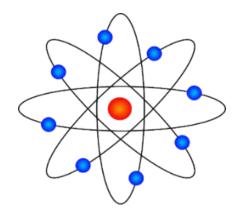




Enforcement Authorities

The Atomic Energy Act authorizes the Secretary of Energy to issue civil penalties for violations related to:

- Section 234A (*Nuclear Safety*)
- Section 234B (Information Security)
- Section 234C (Worker Safety and Health)







Why Enforce?

- The Federal Government provides almost \$16.6 billion in financial protection to DOE contractors who may be liable for a nuclear incident (nuclear indemnification).
- Helps ensure contractors meet their obligations to provide a safe and healthful workplace, and
- Demonstrates that DOE and its contractors are trustworthy guardians of classified matter and information





Why Enforce? (cont'd)

- Promotes compliance with safety and security requirements, and
- Demonstrates to Congress and the public that DOE is capable of effective self-regulation





Enforcement Program Procedural Rules

- 10 C.F.R. Part 820, Procedural Rules for DOE Nuclear Activities, Parts 830 and 835
- 10 C.F.R. Part 824, Procedural Rules for the Assessment of Civil Penalties for Classified Information Security Violations, Parts 1016 and 1045 and applicable DOE directives
- 10 C.F.R. Part 851, Worker Safety and Health Program, Parts 850 and 851
- 10 C.FR. Part 1017, Identification and Protection of Unclassified Controlled Nuclear Information





Additional Program Information

- *Enforcement Process Overview*: Provides more detailed information on program approach and implementation process.
- *Enforcement Coordinator Handbook*: Provides guidance and expectations on coordinator roles, noncompliance screening and reporting, discipline-specific information, and assessment and corrective action observations.
- *Enforcement Program Overview Training*: Provides an overview of the Enforcement program and process.

This information is located at: <u>http://energy.gov/ea/services/enforcement/enforcement-program-and-process-guidance-and-information</u>





Program Implementation

Tenets:

- Implement a framework designed to promote compliance with enforceable regulations;
- Devote limited resources to the most significant events/conditions;
- Adhere to the principles of transparency, consistency, and fairness; and
- Collaborate with DOE line management





Enforcement Philosophy

- DOE contractors are in the best position to identify and promptly correct noncompliances
- Provide incentives to promote contractor identification, evaluation, reporting, and resolution of noncompliances before events occur
- Proactive self-identification through contractor assessment processes creates the safest operations





Enforcement Approach

Incentives include:

- Discretion
- Mitigation

Mitigation for timely identification/reporting and corrective actions

 Effective corrective actions do not preclude enforcement action when warranted





Self-Reporting Expectations

- Noncompliance Tracking System (NTS) Voluntary
- Safeguards and Security Information Management System (SSIMS) mandatory and voluntary criteria
- Local tracking (by contractors) for noncompliances not meeting reporting criteria





Worker Safety and Health and Nuclear Safety Noncompliance Reporting Process Overview

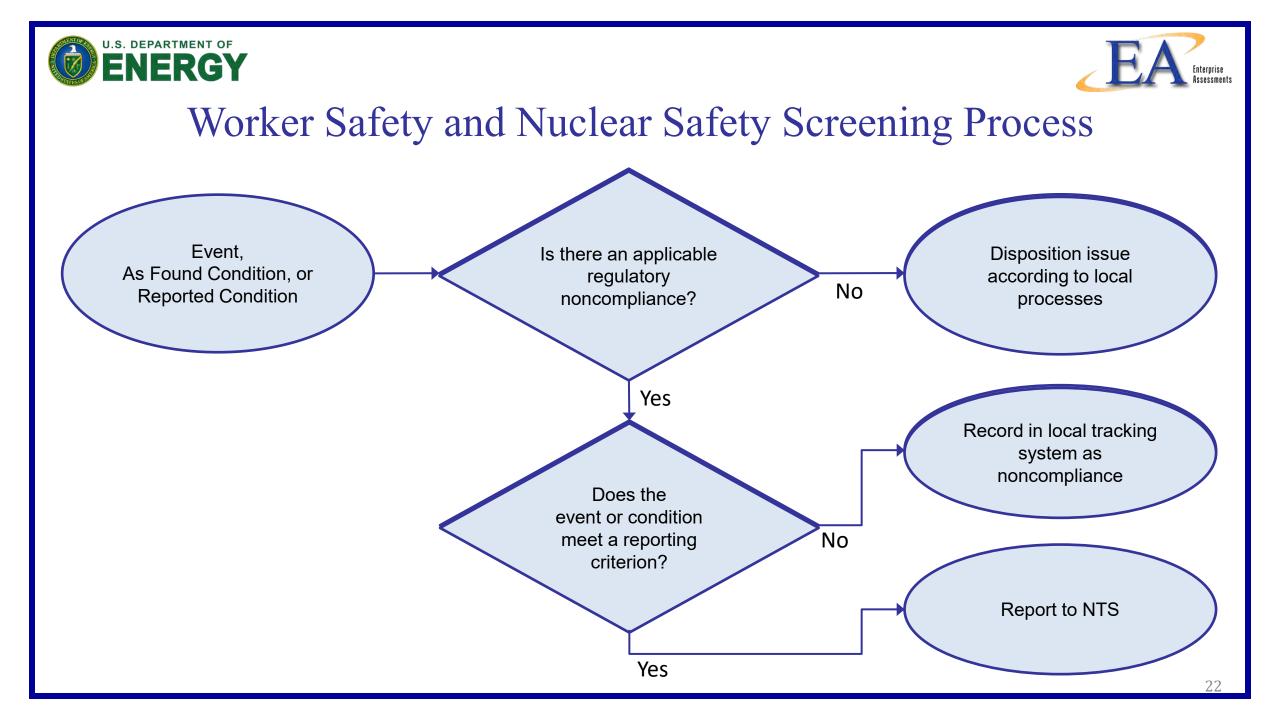
- Review information sources
- Screen for noncompliance(s)
- Evaluate for NTS reportability
- Investigation/causal analysis
- Corrective action development
- Track actions to completion and closure





Noncompliance Reporting

- Why report?
 - Opportunity for discretion
 - Opportunity for mitigation
 - Consideration for settlement
- Why isn't occurrence reporting sufficient?
 - NTS addresses regulatory compliance issues; not events or conditions
 - Voluntary nature of NTS supports enforcement philosophy and approach







Security Noncompliance Reporting Process Overview

Timeframe – Maximum 5 calendar days to conduct preliminary inquiry and make initial categorization and notification

- Category A incidents Reported in the Safeguards and Security Information Management System (SSIMS)
- Category B incidents Optional reporting in SSIMS or reported in a local tracking system





Roles and Responsibilities of Enforcement Coordinators

Jacob Miller Director Office of Nuclear Safety Enforcement Office of Enforcement





Enforcement Coordinator Roles

- Have a broad understanding of operations and activities at your site.
- Know what regulatory requirements apply to your site's operations.
- Be familiar with the procedural rules and know where to find information about enforcement program implementation.
- Understand the Department's philosophy and approach to enforcement.





Contractor Enforcement Coordinator Roles (cont'd)

- Oversees the noncompliance screening, evaluation, and reporting process for NTS, SSIMS and internal tracking systems.
- Evaluates noncompliances for identification of repetitive and programmatic issues.
- Understands and communicates the rationale for self-identification and reporting of noncompliances.
- Ensures completion and validation of corrective actions.





Contractor Enforcement Coordinator Roles (cont'd)

- Serves as the primary point-of-contact in the contractor organization for enforcement-related matters.
- Facilitates requests for information and documents (noncompliance evaluations, investigations, and assistance reviews).
- Facilitates coordination and scheduling of onsite investigations and reviews, including identifying relevant subject-matter-experts and union contacts.
- Regularly engages senior management on emerging non-compliant conditions.





DOE Enforcement Coordinator Roles (cont'd)

- Serves as primary point-of-contact in the site/field or program office for enforcement-related matters.
- Coordinates and reviews draft enforcement documents (investigation summaries, enforcement letters, settlement agreements, consent orders and preliminary notices of violation).
- Determines consensus position within the site/field/program element regarding safety or security significance, adequacy of investigation and corrective actions, and appropriate case outcome.
- Ensures settlement agreement and consent order commitments are met.
- Documents field office comments and recommendations for report closure into NTS.





DOE and Contractor Coordinator Roles (cont'd)

- Understand the enforcement investigation process and possible case outcomes;
- Actively participate in dialogue to ensure facts and technical issues are fully understood;
- Ensure management is kept informed of the status of investigations and proceedings;
- Remain cognizant of public affairs needs;
- Receive notification of impending issuance of an enforcement outcome; and
- Coordinate enforcement activity logistics.





General Enforcement Coordinator Duties and Responsibilities

- You are the "Go To" Person
 - Primary point-of-contact with the Office of Enforcement
 - Frequent and open communication
- Contractor coordinator is the liaison with the DOE site and field offices and the Office of Enforcement
- DOE (Federal) coordinator regularly communicates with both the contractor coordinator and the Office of Enforcement





General Enforcement Coordinator Duties and Responsibilities (cont'd)

- Access to and support of senior management
- Advise and represent management on enforcement issues
- Maintain awareness of the contractor's regulatory compliance status noncompliance identification, tracking, trending, and reporting
- Training on-site personnel (including management)





Enforcement Staff Assigned Sites

DOE NNSA Site	Program Office	EA-11	EA-12	EA-13
Ames Laboratory	SC	Lori Gray	Joseph DeMers	
Argonne National Laboratory	SC	Andrea Reid	Margaret Kotzalas	Karen Sims
Brookhaven National Laboratory	SC	Jason Capriotti	Joseph DeMers	Karen Sims
DOE Headquarters	HQ	Stanley Dutko		Charles Isreal
East Tennessee Technology Park	EM	Andrea Reid	Joseph DeMers	
EM Consolidated Business Center formerly SPRU	EM	Stanley Dutko	Christian Palay	Charles Isreal
Fermi National Laboratory	SC	Scott Wenholz	Margaret Kotzalas	
Hanford - Richland	EM	Stanley Dutko	Christian Palay	Karen Sims
Hanford - River Protection	EM	Stanley Dutko	Christian Palay	Karen Sims
Idaho Cleanup Project	EM	Scott Wenholz	Margaret Kotzalas	
Idaho National Laboratory	NE	Scott Wenholz	Christian Palay	Charles Isreal
Kansas City National Security Campus	NA	Jason Capriotti	Christian Palay	Karen Sims
Lawrence Berkeley National Laboratory	NA	Robert Smith	Alayna Pearson	
Lawrence Livermore National Laboratory	NA	Scott Wenholz	Margaret Kotzalas	Charles Isreal
Legacy Management	LM	Andrea Reid		
Los Alamos National Laboratory	NA	Jason Capriotti	Margaret Kotzalas	Karen Sims
Moab UMTRA Project	EM	Lori Gray	Alayna Pearson	
National Renewable Energy Laboratory	EERE	Andrea Reid		
Nevada National Security Sites	NA	Stanley Dutko	Christian Palay	Charles Isreal
Oak Ridge National Laboratory	EM/SC	Andrea Reid	Christian Palay	Karen Sims
Office of Secure Transportation	NA	Stanley Dutko	Joseph DeMers	Charles Isreal
Pacific Northwest National Laboratory	SC	Lori Gray	Alayna Pearson	Karen Sims
Paducah Paducah Gaseous Diffusion Plant	EM	Robert Smith	Margaret Kotzalas	Charles Isreal
Portsmouth Gaseous Diffusion Plant	EM	Robert Smith	Margaret Kotzalas	Charles Isreal
Pantex Plant	NA	Jason Capriotti	Joseph DeMers	Charles Isreal
Princeton Plasma Physics Laboratory	SC	Robert Smith	Joseph DeMers	
Sandia National Laboratories	NA	Lori Gray	Joseph DeMers	Karen Sims
Savannah River Site	EM/SC	Scott Wenholz	Alayna Pearson	Charles Isreal
SLAC National Accelerator Laboratory	SC	Robert Smith	Alayna Pearson	
Southwestern Power Administration	SWPA	Stanley Dutko		
Thomas Jefferson National Acc. Laboratory	SC	Stanley Dutko	Christian Palay	
Waste Isolation Pilot Plant	EM	Lori Gray	Joseph DeMers	Charles Isreal
West Valley Demonstration Project	EM	Stanley Dutko	Margaret Kotzalas	
Y-12 National Security Complex	NA	Jason Capriotti	Alayna Pearson	Charles Isreal
Yucca Mountain Project Office		Scott Wenholz		





Safety and Security Enforcement Investigation Process

Robin Keeler

Deputy Director

Office of Enforcement

Office of Enterprise Assessments





Topics

- Enforcement and Evaluation Processes
- Case Selection Considerations
- Investigation Components
- Enforcement Conferences
- Enforcement Outcomes
- Coordinator Roles





Resources

- Enforcement Process Overview (EPO)
- Enforcement Coordinator Handbook (ECH)
- NTC Learning Nucleus Training Course:

HQ-150DE: DOE Safety and Security Enforcement Program Overview

• These resources are found at:

https://www.energy.gov/ea/enforcement-program-information-and-training





Poll

How long have you been an enforcement coordinator?

- A. More than 3 years
- B. More than 1 year
- C. Between 6 months and 1 year
- D. Less than 6 months





Enforcement Process

- Enforcement staff are assigned sites to monitor
- Review and evaluate performance and compliance information from numerous sources
- Pursue cases of significance
- Use incentives for issues that are self-identified and effectively resolved





Information Sources

- Events
- ORPS and injury reports (CAIRS, OSHA logs)
- Accident investigations
- Nonconformance reports
- Radiological deficiency reports
- Employee concerns

• Self-assessments, corporate

assessments

- External assessments (site/program office, EA, IG, GAO, DNFSB)
- Local Security Surveys
- Security Inquiries
 - Security Incident Trending and Analysis





Evaluation Process

In most cases, enforcement staff determine that safety or security significance is low or limited and there are no other factors leading to a need for further investigation

In some cases, enforcement staff may request additional information





Case Selection Considerations

- Actual/potential safety or security significance
- Contractor performance history/trends
- Isolated event or systemic problem
- Level of management involvement
- Prompt identification/reporting
- Comprehensive corrective actions
- Willfulness or record falsification
- DOE line management input





Enforcement Options

- Exercise discretion; track to closure
- Advisory Note
- Consider issuance of an Enforcement Letter
- Conduct a fact-finding visit
- Recommend formal investigation





Notification of Decision to Investigate

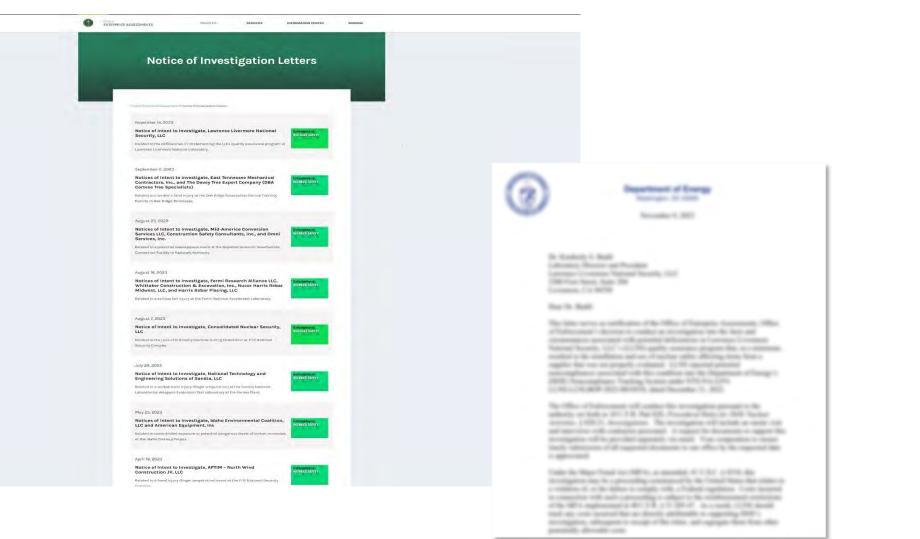
Contractor is notified by formal letter: **Notice of Investigation**

Separate letters for any subcontractors subject to investigation Requirement to segregate investigation-related costs in accordance with the Major Fraud Act (for contractors with a covered contract)

Request for documents typically sent shortly after letter is issued Notice of Investigation letters posted to EA website until case is concluded







https://www.energy.gov/ea/listings/notice-investigation-letters-0





Investigation Components







Investigation Summary

- Enforcement develops an Investigation Summary
- Investigation Summary contains:
 - 1. Potential violations
 - 2. Regulatory considerations
 - 3. Enforcement conference recommendation
- Investigation Summary is provided to DOE Program and Field Office for factual accuracy review
- Investigation Summary report is marked Controlled Unclassified Information (CUI) when developed and issued due to its pre-decisional nature





Enforcement Conference

- Investigation summary and transmittal letter may recommend an enforcement conference
- Purpose is to:

Confirm or dispute facts contended in investigation summary
 Discuss potential violations, causes, and safety significance
 Discuss status of corrective actions

- Contractor can waive an enforcement conference
- Conference may be held onsite or at DOE Headquarters





Post Conference DOE Meeting

- Office of Enforcement and DOE line management representatives meet to discuss:
 - Observations about case significance and contractor handling of issues
 - Options for path forward
- No final decisions at this point
- Office of Enforcement continues to consult DOE line management as outcome options are discussed and an outcome document is developed





Enforcement Outcomes





Enforcement Outcomes

- Enforcement Letter
- Consent Order/Settlement Agreement
- Notice of Violation (PNOV, FNOV)
- Compliance Order
- Special Report Order (Nuclear Safety only)



* The NNSA Administrator issues PNOVs, FNOVs, and SROs for NNSA contractors after considering the recommendation of the Director.





Enforcement Letters

- Not an enforcement action
- Used to communicate Office of Enforcement view on potential noncompliance matters - positive and negative
- Intended to direct contractors to the desired level of safety or security performance
- Coordinated with DOE Program and Field Office
- Signed and issued by the Director of Enforcement for NNSA and non-NNSA contractors
- Should not be used as punitive measures in contractor

performance evaluations (underlying issues may be addressed)

6	
	for Annual (* 1948) Selection Frankel, and Parameter Selection Frankel, Statistical (* 1977) Selection (* 1978)
	Red Add
	is the first of the second se





Consent Order/Settlement Agreement

- Document developed by Office of Enforcement is coordinated with DOE line management
- In addition to monetary remedy, may include required action items
- Document with proposed settlement terms is provided to contractor for review
- Document is marked Controlled Unclassified Information (CUI) until it is signed by the Director of Enforcement





Consent Order/Settlement Agreement (cont'd)

- For NNSA contractors, agreement is co-signed by Director of Enforcement and NNSA Administrator
- Signed document is transmitted to contractor for signature within one week of receipt
- Failure to fulfill terms of agreement is enforceable





Request for Consent Order/Settlement

- Timeliness in requesting settlement is a key consideration; should come before onsite investigation occurs
- Settlement request must provide contractor's justification for settlement; see the Enforcement Process Overview
- Typically include remedies





Preliminary Notice of Violation (PNOV)

- Identifies specific regulatory violations
- Identifies severity level for each violation and proposed penalty, including amount of mitigation
- Violations can be evaluated in the aggregate and a single (higher) severity level assigned
- Civil penalties can be assessed on a per day basis for each violation
- Base civil penalty amounts were adjusted for inflation effective February 3, 2014





Notices of Violation

- Contractor is obligated to respond within a specified time frame
- If the contractor does not reply within the specified time or chooses to not contest the PNOV, the Director sends the contractor a letter that deems the PNOV a Final Order
- Response to PNOV will determine whether a Final Notice of Violation (FNOV) is issued
- PNOVs are accompanied by issuance of a Press Release or Fact Sheet
- Appeal processes for Final Notices differ by rule/discipline





Notices of Violation (cont'd)

- Worker Safety and Health Notices of Violation may include civil penalties or contract fee reductions but not both
- Notices of Violation for NNSA contractors are issued by the NNSA Administrator subsequent to a recommendation from the Director of Enforcement





Severity Level Determination

Considers the following:

- Actual or potential impact on safety (primary consideration)
- Culpability of contractor
- Duration of violation
- History of similar violations
- Isolated or multiple occurrences
- Position, training and experience of individual(s) involved
- Prior notice of potential problem
- Willful violations
- Other contributing factors





Mitigation/Escalation Factors



Prompt identification and reporting by contractor (up to 50% <u>decrease</u> in penalty)



(can

Timeliness and effectiveness of corrective actions

decrease or increase

penalty up to 50%)





Process Differences



Worker Safety and Health Notices of Violation may include civil penalties <u>or</u> contract fee reductions but not both



Notices of Violation for NNSA contractors are issued by the NNSA Administrator subsequent to a recommendation from the Director of Enforcement





Severity Levels and Civil Penalties: 2024

CIVIL PENALTIES		Worker Safety & Health	Nuclear Safety	Classified Information Security
Severity	Level I	\$118,000 (100%)	\$255,000 (100%)	\$182,000 (100%)
	Level II	\$59,000 (50%)	\$127,500 (50%)	\$91,000 (50%)
	Level III	Does not apply	\$25,500 (10%)	\$18,200 (10%)

- See appendices to the Procedural Rules for descriptions of Severity Levels
- Penalties can be assessed on a per violation, per day basis.
- Base civil penalty amounts are adjusted annually for inflation
- Additional information on civil penalties can be found

at: <u>https://www.energy.gov/ea/enforcement-program-information-and-training</u>





Other Outcomes



Special Report Order



Compliance Order



Special Report Order

- Applies only to Nuclear Safety issues (10 CFR 820.8)
- Not an enforcement action
- Requires the submission of information relating to a DOE Nuclear Safety requirement and may require written response to questions
- Signed by the Director of Enforcement or NNSA Administrator









Compliance Order

- Applies to all three enforcement disciplines
- Issued by the Secretary of Energy



- Identifies and mandates a remedy for a situation violating or potentially violating the Atomic Energy Act or a regulatory requirement
- Is typically accompanied by a PNOV
- Failure to comply is also enforceable





Recap of Noncompliance Evaluation Outcomes

- Track to Closure
- Enforcement Letter
- Settlement Agreement/Consent Order
- Notice of Violation (Preliminary or Final)
- Special Report Order (Nuclear Safety only)
- Compliance Order





Questions?

https://www.energy.gov/ea/enforcement-program-information-and-training





2024 DOE Safety and Security Enforcement Workshop

WELCOME!

Anthony Pierpoint Director Office of Enforcement Office of Enterprise Assessments



Welcome...



Garrett Harencak President Mission Support and Test Services

Nevada National Security Sites is managed and operated by MSTS under contract number DE-NA0003624.

May 7, 2024



May 7, 2024



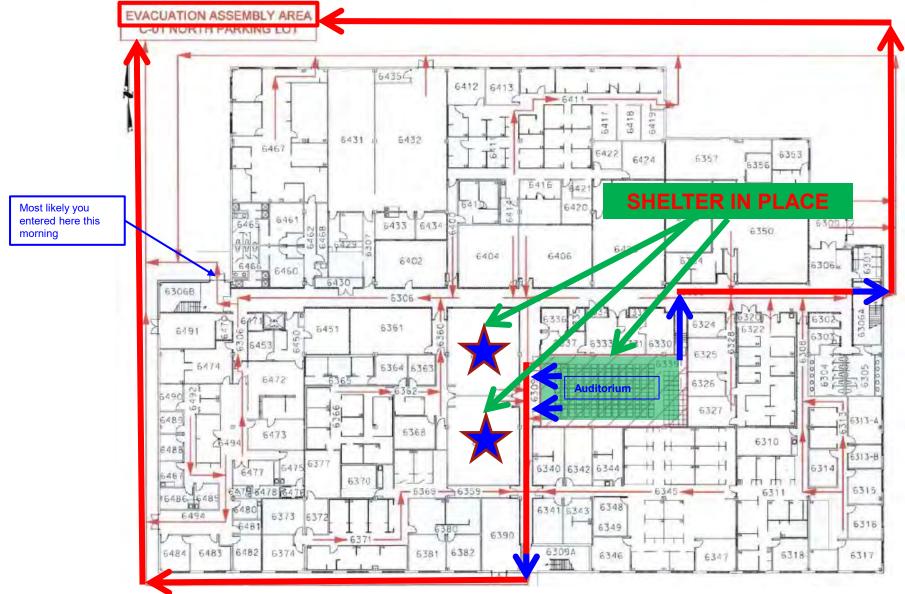
Logistics

Barry Thom Manager, Occurrence & Regulatory Reporting Mission Support and Test Services

Nevada National Security Sites is managed and operated by MSTS under contract number DE-NA0003624.

Shelter In-Place and Evacuation for C1 Auditorium

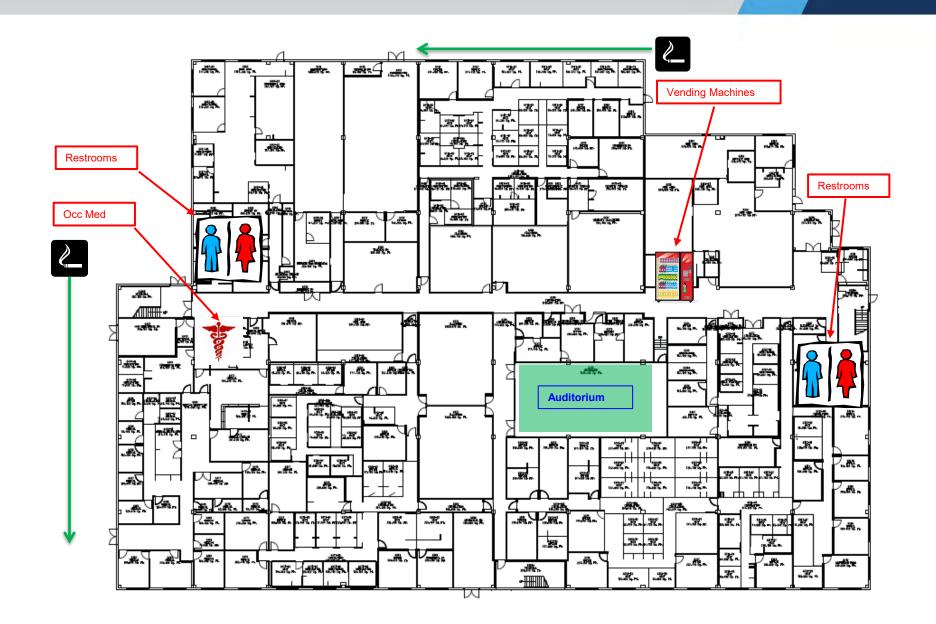




4

Building Information





General Information



- ▶ Emergency 911 / Occ Med Clinic at the North end of C-01
- Return visitor badges to the blue mailboxes on the last day
- Cellphones/iPads/Laptops are OK
- ► No pictures, recordings, or mobile WiFi hotspots
- Do not connect <u>anything</u> to one of our systems
- ► Food
 - Cafeteria (Up the Hill) takes credit cards (No cash) from 0630 to 1530
 - North (left) on Losee Rd. Be careful Multiple locations: to include:
 - McDonalds (on left at Cheyenne)
 - Cannery Casino (on left at Craig)
 - Del Taco (on right at Craig)
 - Famous Dave's Barbeque (on right at Craig)
 - Chipotle Mexican (on right at Craig)
- Your POC
 - Barry Thom– 702-249-6952



Agenda



May 7, 2024

8:00 - 8:10	Office of Enforcement Welcome	Anthony Pierpoint, Director, Office of Enforcement	
8:10 - 8:30	Welcome and Logistics	Garrett Harencak, President, Mission Support and Test Services, LLC Barry Thom, Enforcement Coordinator, Mission Support and Test Services, LLC	
8:30 - 9:00	D Opening Remarks John Dupuy, Director, Office of Enterprise Assessments William "Fred" West, Deputy Director, Office of Enterprise		
9:00 - 9:30	Office of Enforcement Program Update	Anthony Pierpoint, Director, Office of Enforcement	
9:30 - 10:00	Break		
10:00 - 10:45	Worker Safety and Health Enforcement Program Update	Shannon Holman, Director, Office of Worker Safety and Health Enforcement	
10:45 - 11:30	Nuclear Safety Enforcement Program Update	Jacob Miller, Director, Office of Nuclear Safety Enforcement	
11:30 -1:00	Lunch		
1:00 - 1:30	Security Enforcement Program Update	Carrianne Zimmerman, Director, Office of Security Enforcement	
1:30 - 2:00	EFCOG News and Update	Kathy Brack, EFCOG Regulatory & Enforcement Subgroup Co-Chair, Consolidated Nuclear Security, LLC	
2:00 - 2:30	Accident Investigation	Stephen Wallace, Senior Advisor, Chief of Defense Nuclear Safety (ESH-21)	
2:30 - 3:00	Defense Nuclear Facility Safety Board Perspectives	Joyce Connery, Chair, Defense Nuclear Facility Safety Board	
3:00 - 3:30	Break		
3:30 - 5:00	Case Studies Worker Safety and Health	Room 6339	
	Case Studies Nuclear Safety	Room 6375	
	Case Studies Information Security	Room 6510	





Agenda

May 8, 2024	U	
8:00 - 8:10	Office of Enforcement Welcome Back	Anthony Pierpoint, Director, Office of Enforcement
8:10 - 8:30	Whistleblower Protection Provisions	Robin Keeler, Deputy Director, Office of Enforcement
8:30 - 9:00	DOE Employee Concerns Program	James Hutton, Director, Employee Workplace Programs Office of Environment, Health, Safety and Security
9:00 - 9:30	Worker Safety and Health Policy News and Update	James Dillard, Director, Office of Worker Safety and Health Policy Office of Environment, Health, Safety and Security
9:30 - 10:00]	Break
10:00 - 10:30	Regulatory Program Assistance Review Discussion	Carrianne Zimmerman, Director, Office of Security Enforcement
10:30 - 11:00	Security Enforcement Presentation - 470.4B Changes	Alan Johnson, IOSC Program Manager, Pacific Northwest National Laboratory
		Jason Capriotti, Enforcement Officer, EA-11
11:00 - 11:45	Phase 1 - Performance Monitoring and Noncompliance Sources	Joseph Demers, Enforcement Officer, EA-12
		Linwood Livingston, Contractor, EA-13
		Heath Garrison, Enforcement Coordinator, NREL





Agenda (cont'd)

May 8, 2024

11:45 - 1:15	Lunch	
1:15 - 2:00	Phase 2 - Noncompliance Screening, Identification, and Tracking Systems	Stanley Dutko, Enforcement Officer, EA-11 Christian Palay, Enforcement Officer, EA-12 Karen Sims, Enforcement Officer, EA-13 Tracy Chance, Enforcement Coordinator, Oak Ridge National Laboratory
2:00 - 2:45	Phase 3 - Noncompliance Tracking System and SSIMS Reporting and Closeout	Robert Smith, Enforcement Officer, EA-11 Margaret Kotzalas, Enforcement Officer, EA- 12 Charles Isreal, Enforcement Officer, EA-13 Tamara Baldwin, Enforcement Coordinator, Savannah River Nuclear Solutions
2:45 - 3:15	Break	
	Case Studies Worker Safety and Health	Room 6339
3:15 - 4:45	Case Studies Nuclear Safety	Room 6375
	Case Studies Information Security	Room 6510
4:45 - 5:00	Feedback and Closing	Anthony Pierpoint, Director, Office of Enforcement

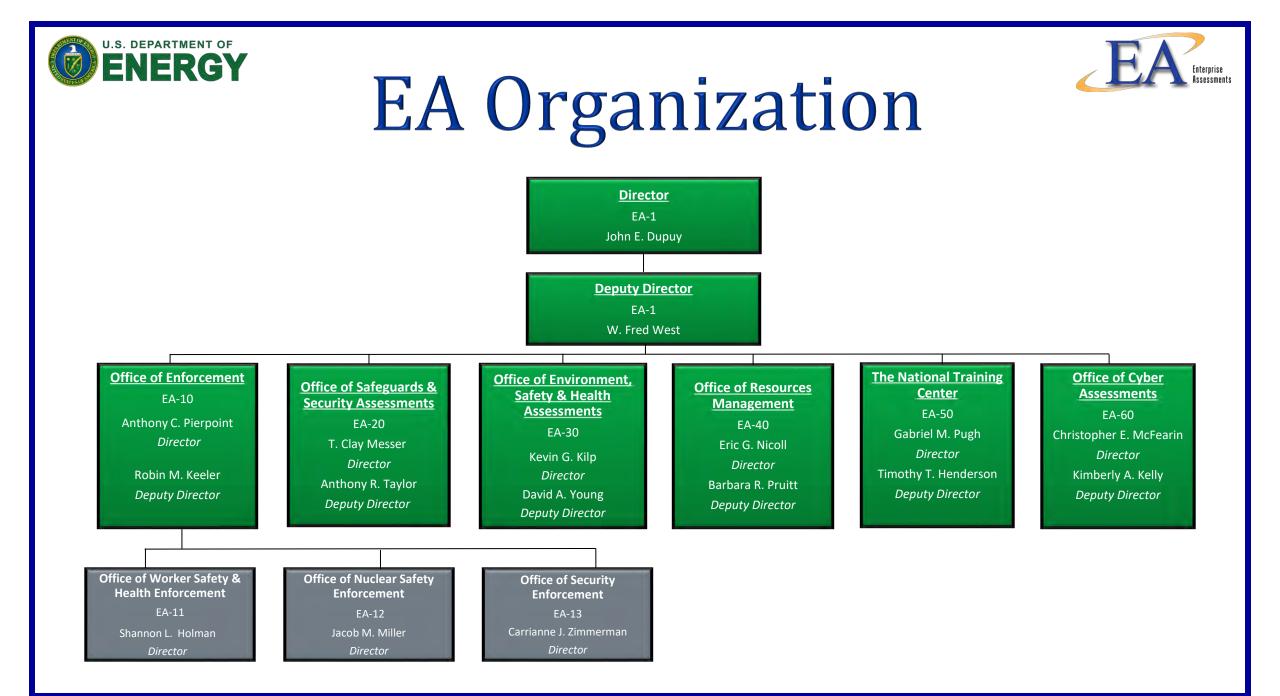




Opening Remarks

John E. Dupuy Director Office of Enterprise Assessments

William "Fred" West Deputy Director Office of Enterprise Assessments







Office of Enforcement Program Update

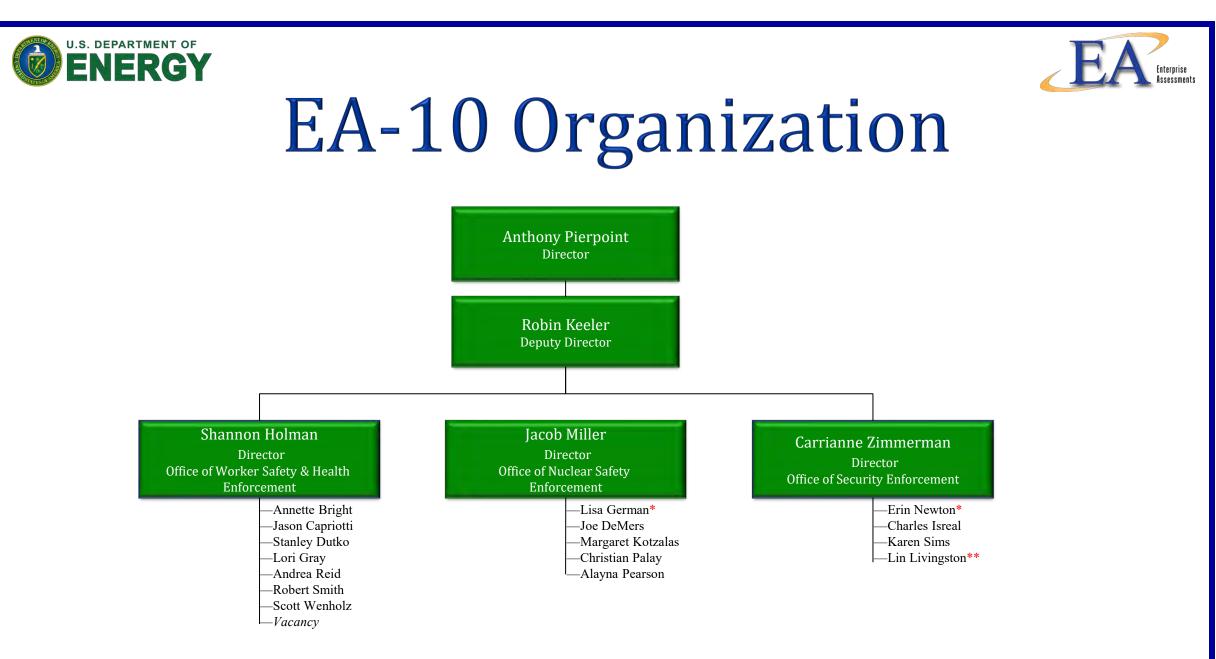
Anthony Pierpoint Director Office of Enforcement





Enforcement Overview

- Organization
- Streamlining Effort
- NTS Update
- Enforcement Cases
- Enforcement Process







Enforcement Activities

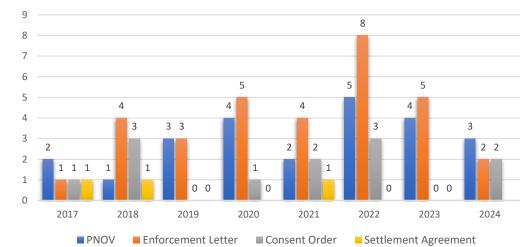
- Enforcement Cases Closed 15
 - Preliminary Notices of Violation 6
 - $\ Consent \ Orders/Settlement \ Agreements 2$
 - Enforcement Letters 7

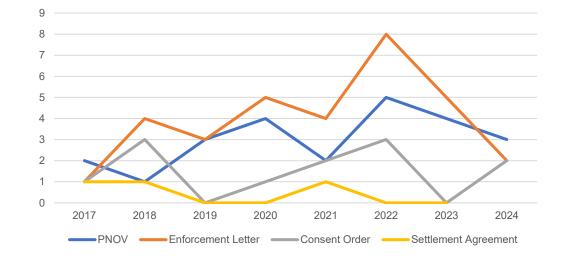
- New Cases 9
 - Fatality
 - Fall
 - Chemical Exposure
 - Impact Injury (2)
 - Radiological Contamination
 - Criticality Safety
 - Quality Assurance
 - Unauthorized Device

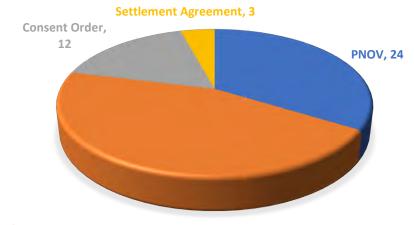




Seven-Year Trending Analysis







Enforcement Letter, 32





NTS

- Report Search Options
- FO Review Functionality
 - Safety Significance
 - Verification Decision

Report				
C ID: ontractor:	1 BWXT Y-12	NTS / Title:	: NTS-Y12-BWXT-Y12NUCLEAR-2002-0007 Status/Date: Ready for Clov Actual Unreviewed Safety Question (USQ) Associated with the Primary Extraction System (9212)	sure 2/21/2024
Info Corrective Action	ns Citations ORPS Repo	orts FO Comments Documents	OE Worksheet	
d Office Commer	nts			
iafety Significance: High Corrective Actions Veril Yes	~	Safety s High: 1/ Moderat Low: 0%	e: 0%	
ast Updated: 3/14/2024	12:06 PM MST by LaTisha Fi	ard		
teported By	Reported Date	Narrative		
		This Figure 1 http://	ad and verified by the FR who also provided follow-up for the ORPS report for this event. The corrective actions have been completed and	





Questions?





BREAK 9:30 – 10:00





Worker Safety and Health Enforcement Program Update

Shannon Holman

Director

Office of Worker Safety and Health Enforcement





Overview Office of Worker Safety and Health Enforcement

- EA-11 Staffing
- Notice of Intent to Investigate/Investigations
- Enforcement Outcomes
- Enforcement Case Summaries
- Notable Observations





EA-11 Staffing

Shannon Holman Director Office of Worker Safety and Health Enforcement

Annette Bright, Management Analyst
Jason Capriotti, Enforcement Officer
Stanley Dutko, Enforcement Officer
Lori Gray, Enforcement Officer
Andrea Reid, Enforcement Officer
Robert Smith, Enforcement Officer
Scott Wenholz, Enforcement Officer *Vacancy – Enforcement Officer*

ENERGY Notice of Intent to Investigate (FY 23-Present)							
Site Contractor	Program Office	Title	Date	Investigation Date			
LANL Newport News Nuclear BWXT Los Alamos	EM	Worker Heat Exhaustion Event	November 22, 2022	January 31-February 2, 2023			
SLAC National Accelerator Laboratory Stanford University	SC	Arc Flash Injury Event	February 24, 2023	April 18-20, 2023			
SRS Savannah River Nuclear Solutions, LLC	EM	Hand Injury (Finger Amputation) Event	March 23, 2023	June 6-8, 2023			
OREM APTIM – North Wind Construction JV, LLC	EM	Hand Injury (Finger Amputation) Event	April 14, 2023	No investigation, straight to outcome document.			
ICP Idaho Environmental Coalition, LLC	EM	Uncontrolled Exposure to Potentially Dangerous Levels of Carbon Monoxide	May 23, 2023	August 29-31, 2023			
ICP American Equipment, Inc.	EM	Uncontrolled Exposure to Potentially Dangerous Levels of Carbon Monoxide	May 23, 2023	August 29-31, 2023			
SNL National Technology and Engineering Solutions of Sandia, LLC	NNSA	Worker Hand Injury (Finger Amputation) Event	July 26, 2023	October 2-4, 2023			





Notice of Intent to Investigate (FY 23-Present) (cont'd)

Site Contractor	Program Office	Title	Date	Investigation Date	
FNAL Fermi Research Alliance LLC	SC	Serious Fall Injury	August 14, 2023	October 31-November 2, 2023	
FNAL Whittaker Construction & Excavation, Inc.	SC	Serious Fall Injury	August 14, 2023	October 31-November 2, 2023	
FNAL Nucor Harris Rebar Midwest, LLC	SC	Serious Fall Injury	August 14, 2023	October 31-November 2, 2023	
FNAL Harris Rebar Placing, LLC	SC	Serious Fall Injury	August 14, 2023	October 31-November 2, 2023	
Paducah Gaseous Diffusion Plant Mid-America Conversion Services, LLC	EM	Potential Overexposure to Toluene Event	August 21, 2023	October 17-19, 2023	
Paducah Gaseous Diffusion Plant Construction Safety Consultants, Inc	EM	Potential Overexposure to Toluene Event	August 21, 2023	October 17-19, 2023	
Paducah Gaseous Diffusion Plant Omni Services, Inc	EM	Potential Overexposure to Toluene Event	August 21, 2023	October 17-19, 2023	





Notice of Intent to Investigate (FY 23-Present) (cont'd)

Site Contractor	Program Office	Title	Date	Investigation Date
Oak Ridge East Tennessee Mechanical Contractors, Inc.	SC	Tree Care Fatality	September 8, 2023	November 14-16, 2023
Oak Ridge The Davey Tree Expert Company	SC	Tree Care Fatality	September 8, 2023	November 14-16, 2023
Oak Ridge UT-Battelle, LLC	SC	Telehandler Injury	January 10, 2024	April 2-5, 2024
Oak Ridge The Whiting-Turner Contracting Company	SC	Telehandler Injury	January 10, 2024	April 2-5, 2024
Oak Ridge BESCO-Engert	SC	Telehandler Injury	January 10, 2024	April 2-5, 2024
NNSS Mission Support and Test Services, LLC.	NNSA	Two Ground Fall Events	February 2, 204	March 5-7, 2024

Issued Enforcement Documents (FY 23-Present)

U.S. DEPARTMENT OF



Site Contractor	Program Office	Туре	Title	Date
LANL Centerra-Los Alamos	NNSA	PNOV/FNOV	Live Fire Near Miss Event	October 6, 2022
KCNSC Honeywell FM&T, LLC	NNSA	СО	Nitrogen Asphyxiation Event	November 7, 2022
WIPP Nuclear Waste Partnership, LLC	EM	PNOV	Hand Injury (Amputation) Event	November 14, 2022
LBNL Advanced Industrial Services, Inc.	SC	PNOV	Abrasive Blasting Injury Event	December 15, 2022
LBNL The Regents of the University of California	SC	СО	Five Significant Safety Events	December 15, 2022
LBNL Superior Tank Solutions, Inc.	SC	EL	Abrasive Blasting Injury Event	December 15, 2022
NNSS Mission Support and Test Services, LLC	NNSA	СО	Worker Exposures to Toxic Gases and Potentially an Oxygen Deficient Atmosphere	December 19, 2022



Issued Enforcement Documents (FY 23-Present) (cont'd)



Site Contractor	Program Office	Туре	Title	Date
Moab North Wind Portage, Inc.	EM	PNOV	Bulldozer Track Roller Hand Injury (Amputation) Event	February 8, 2023
KSNSC Honeywell FM&T	NNSA	EL	Heat Stress Requirements and Unsafe Conditions	June 14, 2023
NNSS Mission Support and Test Services, LLC	NNSA	EL	Vehicle Fire and Employee Injury in the Motor Pool Maintenance Facility	June 16, 2023
LANL Newport News Nuclear BWXT Los Alamos	EM	PNOV	Worker Heat Stress Event	December 21, 2023
OREM APTIM – North Wind Construction JV, LLC	EM	EL	Hand Injury (Finger Amputation) Event	January 4, 2024
SLAC National Accelerator Laboratory Stanford University	SC	PNOV	High-Voltage Electrical Shock	January 9, 2024
ICP Idaho Environmental Coalition, LLC	EM	EL	Uncontrolled Exposure to Potentially Dangerous Levels of Carbon Monoxide	January 31, 2024





Issued Enforcement Documents (FY 23-Present) (cont'd)

Site Contractor	Program Office	Туре	Title	Date
SRS Savannah River Nuclear Solutions, LLC	EM	PNOV	Hand Injury (Finger Amputation) Event	April 3, 2024
SNL National Technology and Engineering Solutions of Sandia, LLC	NNSA	СО	Worker Hand Injury (Finger Amputation) Event	April 12, 2024





Idaho Cleanup Project

Uncontrolled Exposure to Potentially Dangerous Levels of Carbon Monoxide

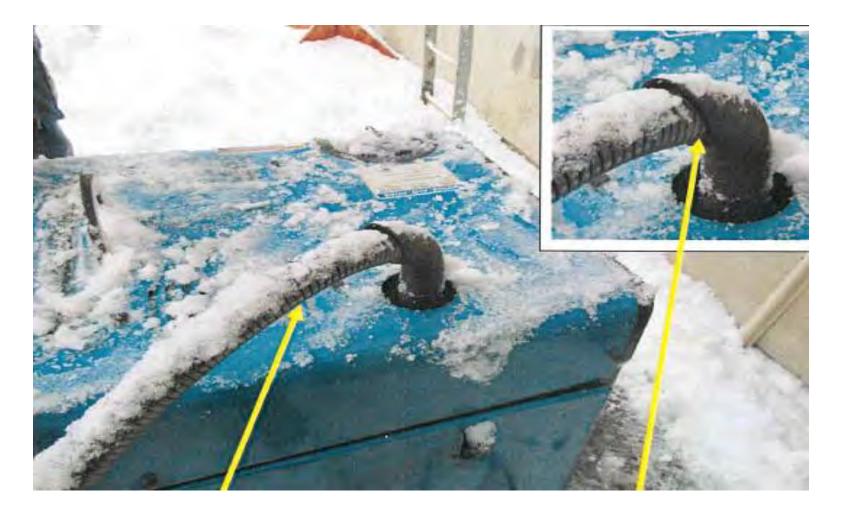
- Contractor Site
 - Idaho Environmental Coalition, LLC. (IEC)
 - Idaho Cleanup Project (ICP)
 - 2 NOI's Issued: IEC and American Equipment (AE)
- Event
 - 2 workers were potentially exposed to an uncontrolled immediately dangerous to life and health (IDLH) level of carbon monoxide (CO).
 - Testing an exhaust extension setup on a gasoline-powered welder generator machine located inside the high bay.
 - Worker diagnosed with CO exposure.



Idaho Cleanup Project



Uncontrolled Exposure to Potentially Dangerous Levels of Carbon Monoxide









Worker Hand Injury (Finger Amputation) Event

- Contractor Site
 - National Technology and Engineering Solutions of Sandia, LLC (NTESS)
 - Weapons Evaluation Test Laboratory (WETL); Located at Pantex
- Event
 - 4 workers were manually aligning a large 750-pound chamber cover after it had been lowered using a hoist.
 - Worker 1 was using their right middle finger to check if the cover was horizontally aligned with the chamber when the cover fell into place, pinching their finger.
 - Fingertip amputation





Sandia Worker Hand Injury (Finger Amputation) Event









Serious Fall Injury

FERMI

- Contractor Site
 - Fermi Research Alliance (FRA)
 - Fermi National Lab
 - 4 NOIs issued: FRA, Whittaker Construction, Nucor Harris, and Harris Rebar Placing
- Event
 - Worker fall from height (approx. 23 feet)
 - Ironworker was preparing to secure a rebar template bar to a concrete formwork wall and fell backwards, striking a diagonal brace before landing on the concrete slab below.
 - Air lifted to a local trauma center and sustained serious injuries, including head trauma.

















Potential Overexposure to Toluene Event

- Contractor Site
 - Mid-America Conversations Services, LLC
 - Paducah
 - 3 NOIs issued: Mid-America Conversion Services, LLC, Construction Safety Consultants, & Omni Services, Inc.
- Event
 - Remove and replace the chlorobutyl rubber liner inside five HFS tanks
 - Entrant was painting an adhesive for approx. 15 min when he began experiencing symptoms (dizzy, staggering, confused)
 - Entrant had to be retrieved from the tank



Paducah



Potential Overexposure to Toluene Event











EA Enterprise Assessments

Tree Care Fatality

- Contractor Site
 - East Tennessee Mechanical Contractors, Inc.
 - Oak Ridge National Laboratory- Reservation Management
 - 2 NOIs Issued: East Tennessee Mechanical Contractors, Inc. (ETMC) & Davey Tree Expert d/b/a Cortese Tree Specialists
- Event
 - Performing tree clearing operations
 - Final cut to the trunk of a tree (approximately forty feet tall and one foot in diameter). Employee was struck in the head









EA

Enterprise Assessments







Telehandler Event

- Contractor Site
 - UT-Battelle
 - Oak Ridge National Laboratory
 - 3 NOIs issued: UT-Battelle, Whiting-Turner Contracting Company, and BESCO-Engert
- Event
 - Lifting materials to an exterior roof access point
 - Unsecured 585-lb Extendable Truss Boom (jib) attachment, came loose from the telehandler, and slid off the forks, striking and pinning a pipefitter on the roof by their pant leg.
 - Multiple traumatic fracture injuries to bones (ankle and pelvis).



Oak Ridge Telehandler Event





Telehandler, Jib, and Load on Roof Post-Incident







Two Ground Fall Events

- Contractor Site
 - Principal Underground Laboratory for Subcritical Experimentation (PULSE) facility
 - Nevada National Security Sites
- Event
 - Two ground fall events
 - Loose and unsecured soil and rocks fell onto and significantly injured multiple miners





NNSS Two Ground Fall Events (Event 1)



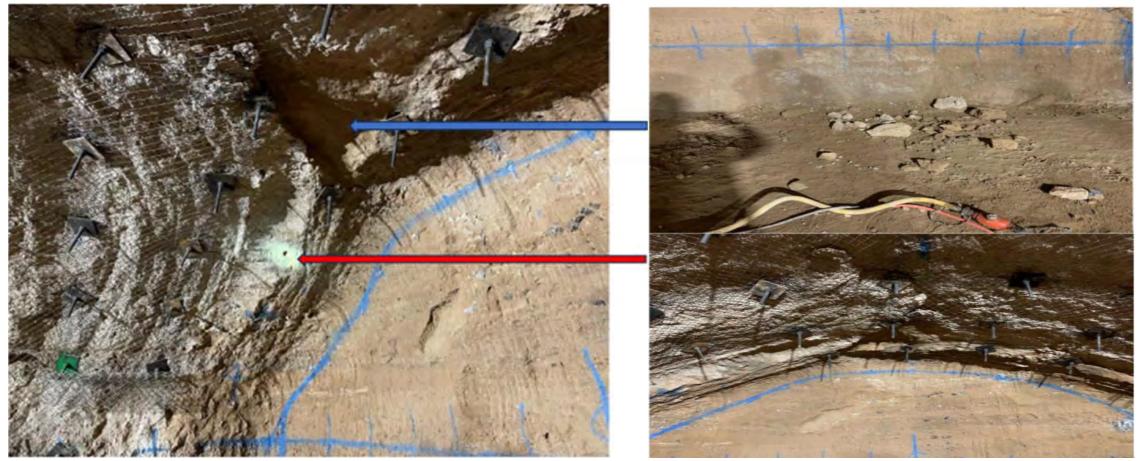






Two Ground Fall Events (Event 2)

NNSS



Red Arrow: Rockbolt drill hole being worked on with a Jackleg. Blue Arrow: Ground fall area





Notable Observations

- Subcontractor safety
- Inadequate work planning and control
- Job/process hazard analysis ineffective/absent
- Non-routine and skill of the craft tasks
- Worker training & qualifications
- Amputations





Questions ?







Nuclear Safety Enforcement Program Update

Jacob M. Miller Director Office of Nuclear Safety Enforcement Office of Enterprise Assessments





Overview

- Nuclear Safety Enforcement Office Update
- Completed and Ongoing Cases
- Data Analysis and Trends
- Other Activities





Nuclear Safety Enforcement Office Update

• Staffing:

- Jacob M. Miller, Director
- Joseph DeMers, Enforcement Officer
- Margaret Kotzalas, Enforcement Officer
- Christian Palay, Enforcement Officer
- Alayna Pearson, Enforcement Officer
- Lisa German, Contractor Administrative Support





Completed Cases

Contractor	Issue	Outcome
Triad National Security, LLC (Triad)	Glovebox flooding and Other Nuclear Safety Events in the Plutonium Facility Building 4 (PF-4)	PNOV <i>May 2023</i>
	Unplanned radiation exposure to workers at the Los Alamos Neutron Science Center facility (LANSCE)	Enforcement Letter June 2023
	Release of radioactive material from a glovebox in PF-4	PNOV October 2023
Fermi Research Alliance, LLC (FRA)	Unplanned radiation exposure to a worker in the Proton Source Test Area of the Fermi National Accelerator Laboratory	Consent Order <i>February 2024</i>





Ongoing Cases

Contractor	Issue	Notice of Intent
Mid-America Conversion Services, LLC (MCS)	Nuclear safety deficiencies occurring at the Portsmouth Depleted Uranium Hexafluoride Conversion (DUF6) facilities	December 2022
Consolidated Nuclear Security, LLC (CNS)	Loss of Criticality Controls During Demolition at Y-12 National Security Complex.	August 2023
Lawrence Livermore National Security, LLC (LLNS)	Deficiencies in implementing the quality assurance program.	November 2023
	Loss of contamination control and discovery of contaminated property both on and offsite.	January 2024





Glovebox Flooding and Other Nuclear Safety Events

- Contractor Site
 - Triad National Security, LLC
 - Los Alamos National Laboratory
- Conditions:
 - Exceeded criticality safety mass control requirements, February 11, 2022
 - Glove breach releasing radioactive contamination, March 3, 2021
 - Vault water bath flooding, March 31, 2021
 - Glovebox flooding, July 19, 2021



Glovebox Flooding and Other Nuclear Safety Events Outcome - PNOV

• Areas of Violation

- Procedural compliance
 - Bypassed safety feature (blocked open water valve)
 - Delegation of work to nonqualified workers
 - Not frisking after removing hands from gloves and spreading contamination
 - Moving fissile material in violation of criticality posting
- Management processes
 - Application of insufficient resources leading to events (workers performing multiple jobs at the same time)
- Causal analysis
 - Inadequate identification of causes of events and inappropriate use of hierarchy of controls (stopping root cause at the point the human interacts with the system)
- Corrective actions
 - Did not control or correct known equipment deficiencies (site glass cloudy, poor ergonomics, highly contaminated rooms preventing verification of configuration management, degraded equipment requiring extra manipulations)
- Criticality safety
 - Did not identify differences between as-built and design, resulting in an assumption there was a control to prevent water from entering the ventilation system











Unplanned High Radiation Area and Worker Dose

• Contractor – Site - Facility

- Triad National Security, LLC
- Los Alamos National Laboratory
- Los Alamos Neutron Science Center

• Conditions:

- On August 11, 2022, modifications were made to the linear accelerator's shielding
- Resulted in an unplanned High Radiation Area (HRA) (dose rates up to 1.2 Roentgen (R)/hr)
- Four employees received unplanned radiation dose
- Highest dose was approximately 475 millirem (less than the 5,000 millirem occupational limit)







Unplanned High Radiation Area and Worker Dose

Outcome – Enforcement Letter



Enforcement's Concerns

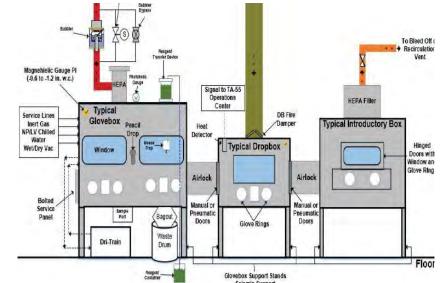
- Radiological monitoring was not adequate to detect and document changes in radiological conditions
- Potential for HRA was not recognized during work planning activities
 Consequently, did not establish physical controls
 - Consequently, did not establish physical controls
- Causal analysis did not evaluate potential weaknesses in safety management processes or in the management and oversight of radiological work.
 - Focus on worker performance may have biased the identified causal factors





Plutonium Glovebox Release

- Contractor Site
 - Triad National Security, LLC
 - Los Alamos National Laboratory
- Conditions: Pu glovebox breach and release, January 7, 2022
 - Multiple individuals contaminated; Continuous Air Monitors (CAMs) alarmed
 - Field indicators of potentially significant internal uptake
 - Multiple areas of interest with nuclear safety and radiological safety barriers

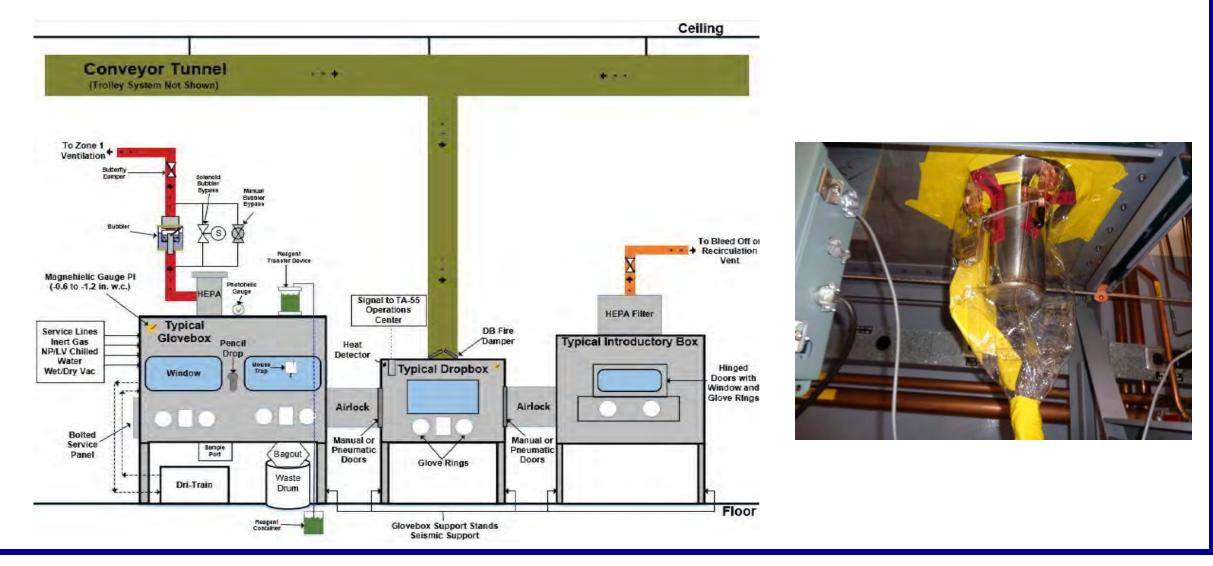








Plutonium Glovebox Release







Plutonium Glovebox Release Outcome - PNOV

Areas of Violation

- Hazard Identification and Control
 - Inadequate identification and implementation of controls to protect safety function
- Unreviewed Safety Question Process
 - Failure to enter the PISA process for inability to meet safety function
- Quality Improvement
 - Inadequacies in identifying and correcting issues before they resulted in an event
 - Inadequacies with prevent recurrence of similar issues
- Work Processes
 - Failure to adequately implement work processes to maintain the glovebox's confinement safety function
 - Loss of configuration management resulting in failure of safety function
- Occupational Radiation Protection
 - Failure to implement controls to prevent releases to the workplace atmosphere or control the inhalation of such materials







Unplanned Worker Radiation Exposure

- Contractor Site
 - Fermi Research Alliance, LLC (FRA)
 - Fermi National Accelerator Laboratory
- Conditions: Unplanned Worker exposure of 530 mrem
 - Worker operating a Radiation Generating Device in an unposted radiation area
 - Expired memorandum for operation (RWP)
 - Workstation in line with the source (x-ray radiation)
 - Worker stopped checking his pocket dosimetry and recording his dose
 - Identified via quarterly dosimetry results months after completion of project





Unplanned Worker Radiation Exposure

Image of Workstation Set Up



The desk can be seen in line with the beam.

Image of Legacy Signage Posted on Door







Unplanned Worker Radiation Exposure Outcome – Consent Order

- Areas of Concern:
 - Radiological monitoring was not adequate to detect changes in radiological conditions and verify the effectiveness of engineered and administrative controls
 - Radiological postings were not adequate and conflicted with local operational guidance
 - Operational procedures were not commensurate with the radiological hazards and were expired
 - Measures to maintain exposure ALARA were not adequately developed or implemented





Allegations of Nuclear Safety Deficiencies

- Contractor & Site
 - Mid-America Conversion Services, LLC
 - Portsmouth Depleted
 Uranium Hexafluoride
 Conversion (DUF6) facilities
- Conditions: Alleged Deficiencies (2019-2022)
 - Training and qualifications
 - Quality improvement
 - Performance of work







Loss of Multiple Criticality Controls During Removal of a Legacy Machine



- Contractor Site
 - Consolidated Nuclear Security, LLC
 - Y-12 National Security Complex
- Conditions: (April 14, 2023)
 - No documented criticality controls available
 - Use of unapproved container
 - Sufficient mass of fissile material
 - Presence of unapproved materials
 - Weaknesses in procedures and compliance





Quality Assurance Program Deficiencies

• Contractor – Site

- Lawrence Livermore National Security, LLC (LLNS)
- Lawrence Livermore National Laboratory
- Conditions:
 - LFO identified quality assurance discrepancies
 - Unevaluated supplier of SS SSCs
 - Duration over 10 years
 - Software quality assurance



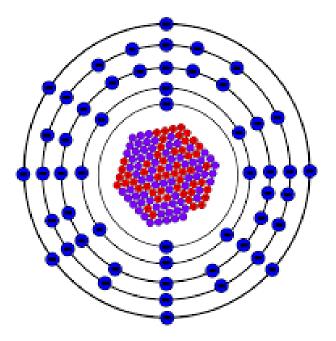




Loss of Contamination Control

• Contractor – Site

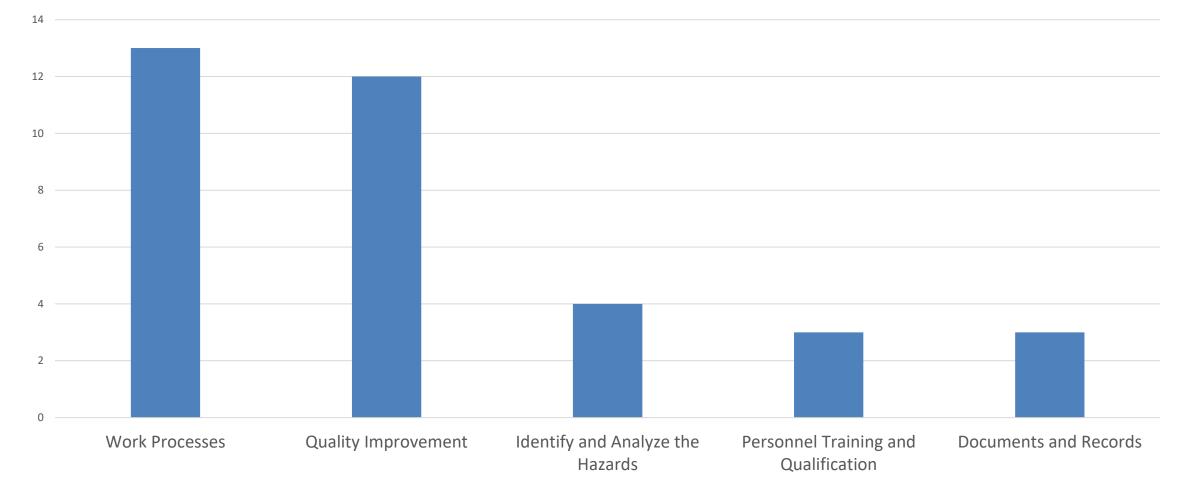
- Lawrence Livermore National Security, LLC (LLNS)
- Lawrence Livermore National Laboratory
- Conditions:
 - Total Contamination
 - (10 CFR 835 limit 500 disintegrations per minute [DPM])
 - Personal items (offsite) 400,000 DPM I-125
 - Work items (onsite) 10,000 DPM I-125







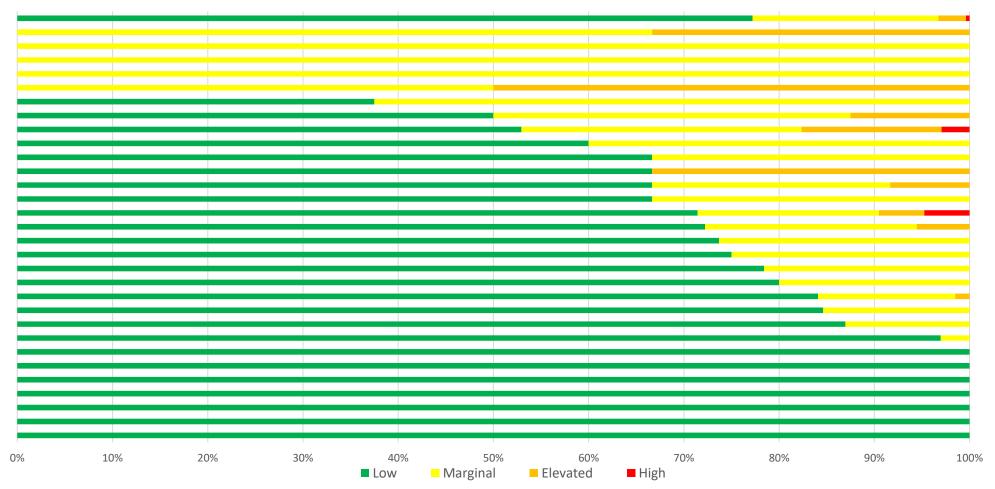
Top Five Areas of Violation 2019-2024







NTS Significance Reporting by Contactor (normalized and anonymized)







Other Activities

- Involvement in the DOE and Nuclear Communities
 - American Nuclear Society
 - Executive Committee for Fuel Cycle and Waste Division
 - Chair of ANS 57.11 Integrated Safety Assessments for Nonreactor Nuclear Facilities working group
 - ANS 3.14 Process for Infrastructure Aging Management and Life Extension of Nonreactor Nuclear Facilities working group
 - ANS 58.16 Safety Categorization and Design Criteria for Nonreactor Nuclear Facilities
 - Health Physics Society





Other Activities

- Involvement in the DOE and Nuclear Communities (continued)
 - ASME Nuclear Quality Assurance
 - Assessment and Verification subcommittee
 - Software Quality Assurance subcommittee
 - Department of Energy
 - Technical Standards Program (DOE O 414.1E)
 - Directives Program
 - Energy Facility Contractors Group (EFCOG)
 - Quality Assurance/Integrated Safety Management subgroup
 - Worker Safety and Health subgroup (Health Physics)





Questions?







LUNCH 11:30 – 1:00





Security Enforcement Program Update

Carrianne Zimmerman Director Office of Security Enforcement





Overview

- Security Enforcement Personnel Update
- Security Enforcement Activities Update
- Classified Information Security Incident Data





Security Enforcement Personnel Update

- Staffing:
 - Carrianne Zimmerman, Director
 - Charles Isreal, Enforcement Officer
 - Karen Sims, Enforcement Officer
 - Erin Newton, Contractor Enforcement Analyst/Safeguards and Security Information Management System (SSIMS) Support and Contractor Administrative Support
 - Linwood Livingston, Contractor Security Specialist Support





Security Enforcement Activities Update

- Fact-Finding Visit: National Technology and Engineering Solutions of Sandia, LLC at Sandia National Laboratory, NM – Improper Protection of Visually Classified Items – November 2021
 - Three similar security incidents involving the improper protection of visually classified items
 - Issues:
 - Similar IOSCs within the same Center
 - Processes and procedures for protecting visually classified items
 - Self-assessments
 - Causal analysis
 - Corrective actions
 - Outcome: Enforcement Letter







Security Enforcement Activities Update (cont'd)

- Enforcement Letter Issued: Battelle Energy Alliance at Idaho National Lab, ID – Improper Storage in a Non-Conforming Repository – November 2022
 - Improper storage and protection of classified matter
 - Issues:
 - Storage and protection of classified matter
 - Ineffective work planning and control
 - Outcome: Enforcement Letter







Security Enforcement Activities Update (cont'd)

- Fact-Finding Visit: National Technology and Engineering Solutions of Sandia, LLC at Sandia National Laboratory, NM – Unclassified Systems in SA with Prohibited Technology – January 2023
 - Multiple security incidents involving the introduction of unclassified systems with prohibited technologies enabled in security areas

– Issues:

- Similar recurring noncompliances
- Issues management
- Outcome: Enforcement Letter

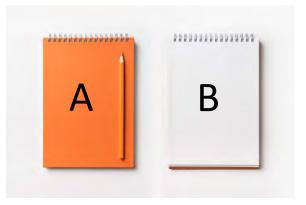






Security Enforcement Activities Update (cont'd)

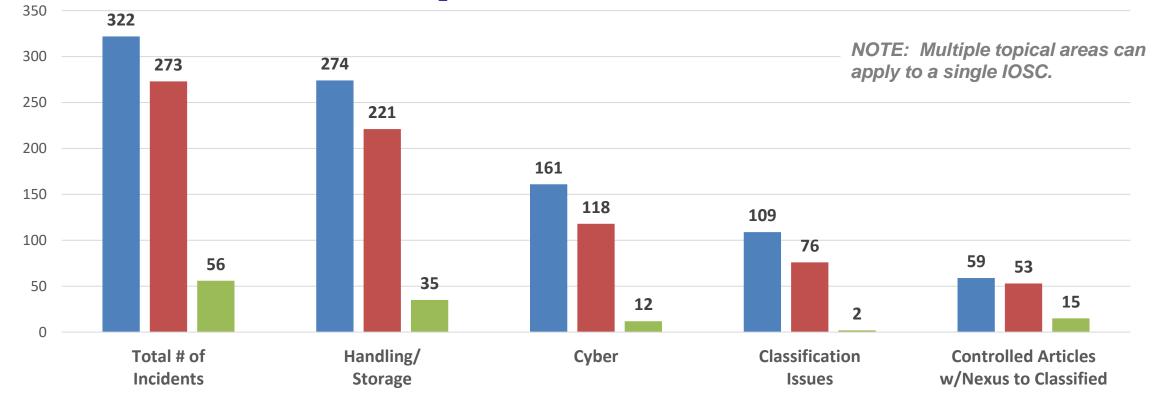
- Evaluation: Consolidated Nuclear Security, LLC at Y-12 National Security Complex, TN Compromise/potential compromise of classified combinations and the handling and protection of classified information – October 2023
 - Multiple security incidents regarding:
 - Sharing of combinations
 - Validation of combination custodians
 - Issues:
 - Similar recurring noncompliances
 - Personnel level of awareness
 - Method/time for information personnel of combination changes
 - Outcome: Enforcement Letter







Classified Information Security IOSCs: Topical Area Trends

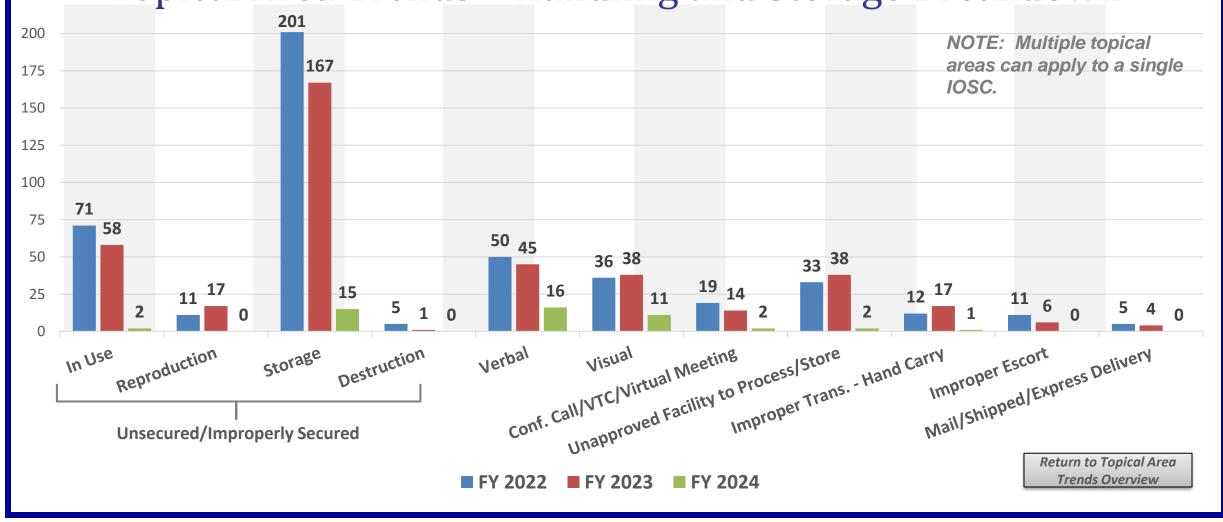


FY 2022 FY 2023 FY 2024





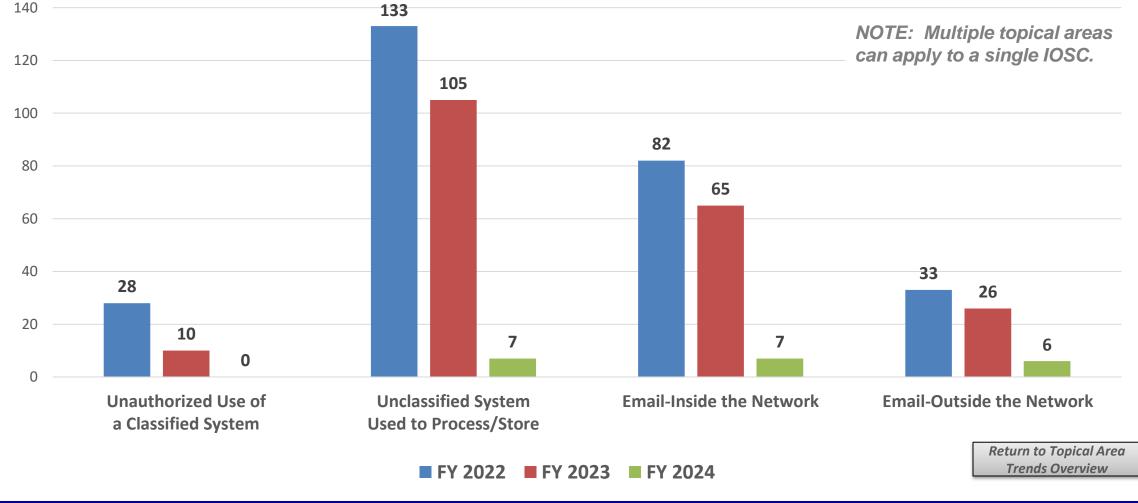
Classified Information Security IOSCs: Topical Area Trends – Handling and Storage Breakdown







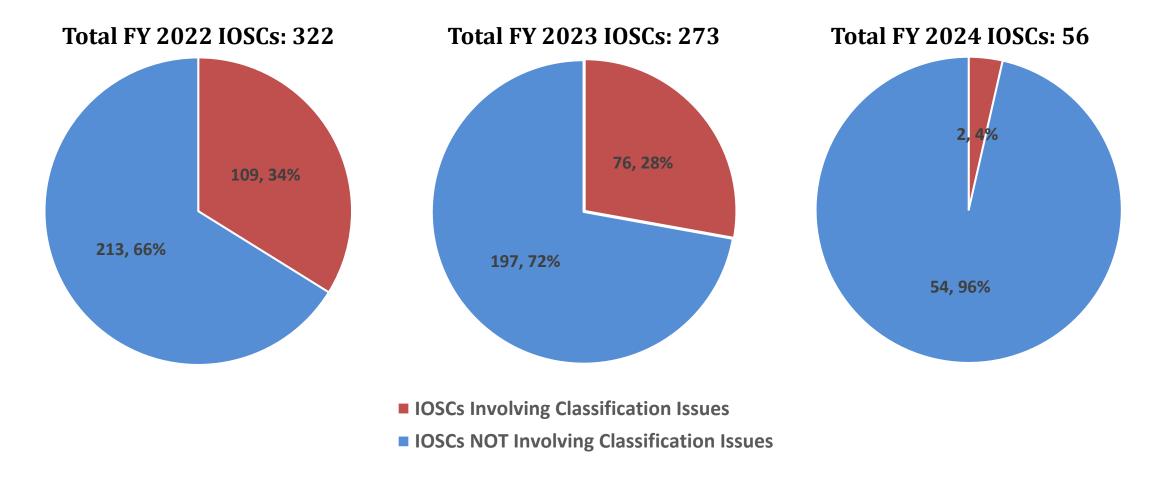
Classified Information Security IOSCs: Topical Area Trends – Cyber Breakdown







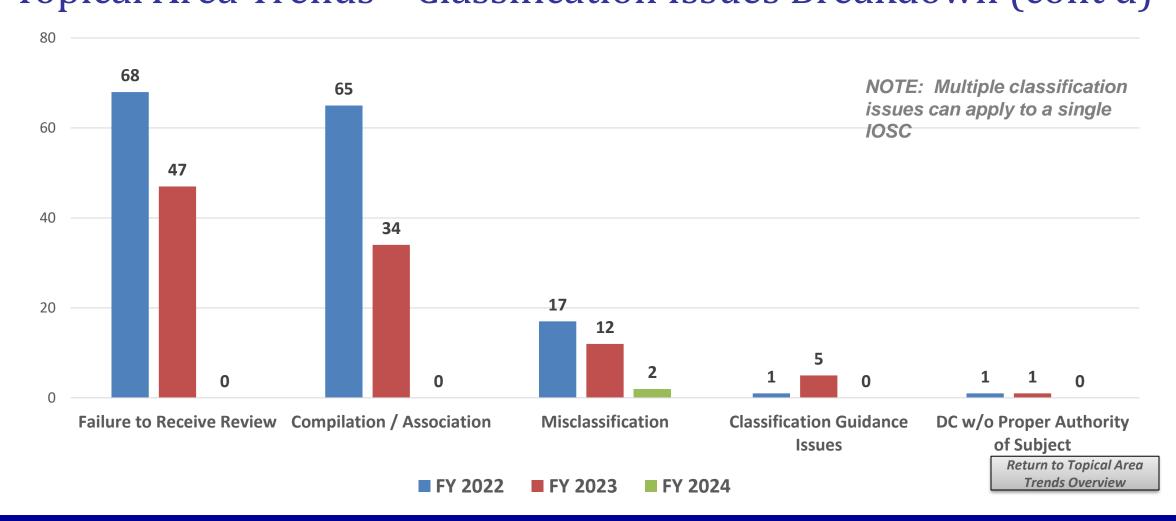
Classified Information Security IOSCs: Topical Area Trends – Classification Issues Breakdown







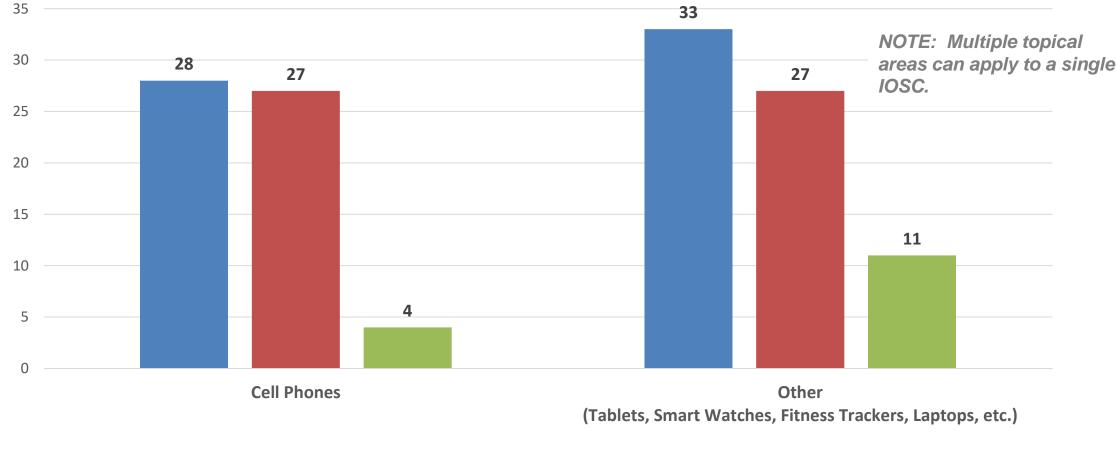
Classified Information Security IOSCs: Topical Area Trends – Classification Issues Breakdown (cont'd)







Classified Information Security IOSCs: Topical Area Trends – Controlled Articles Breakdown

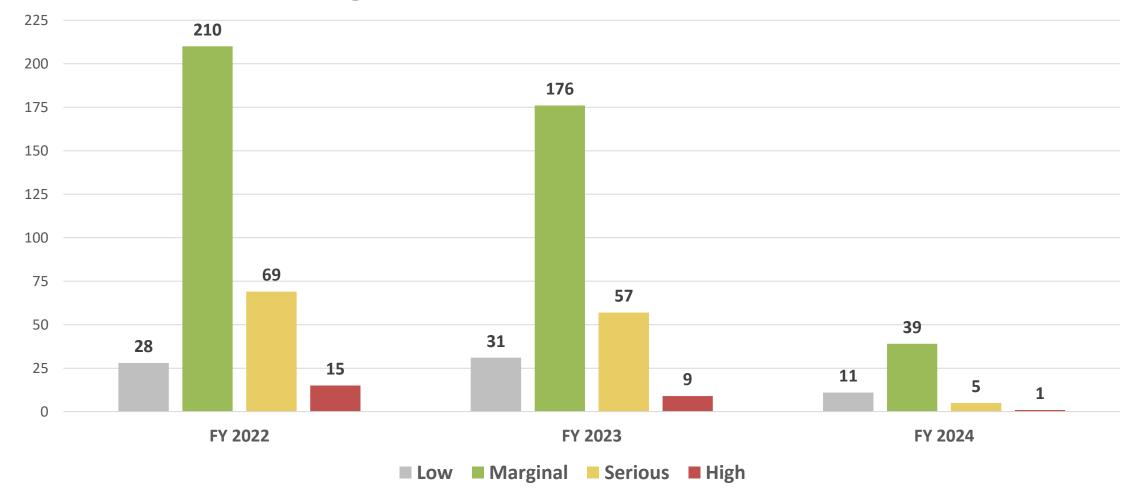


FY 2022 FY 2023 FY 2024





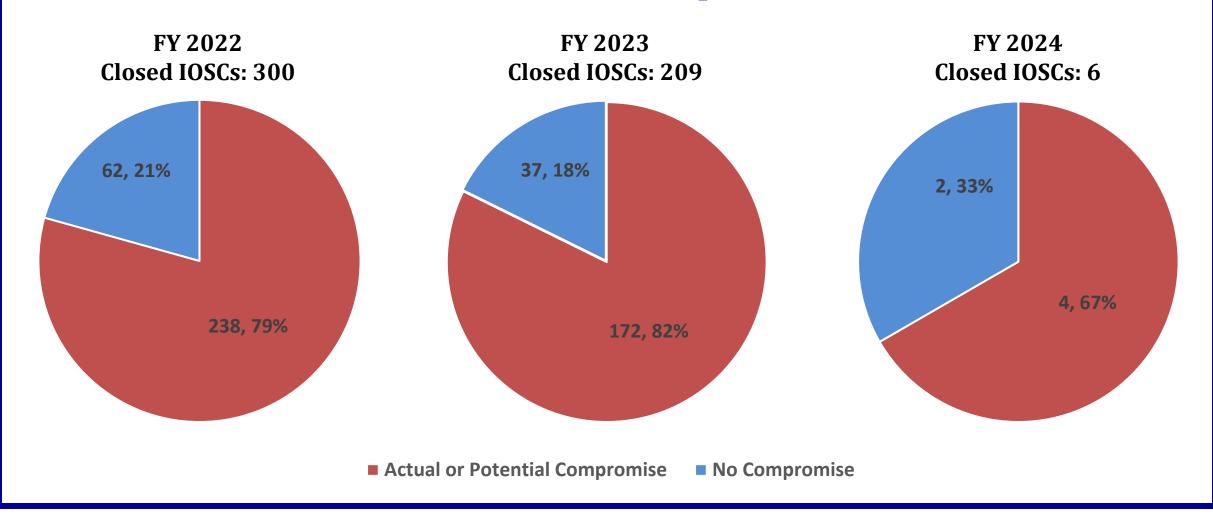
Classified Information Security IOSCs: Significance Determinations







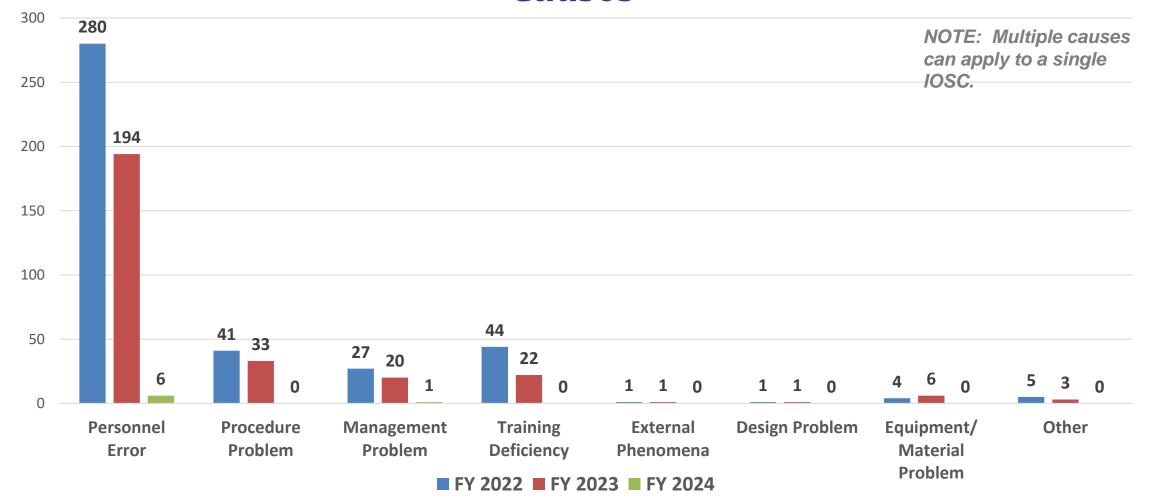
Classified Information Security IOSCs: Likelihood of Compromise







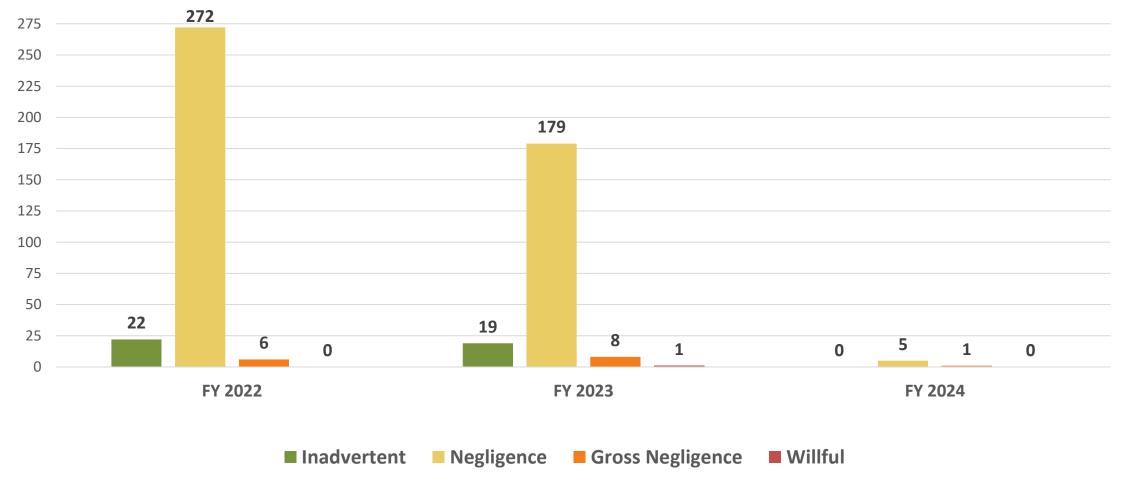
Classified Information Security IOSCs: Causes







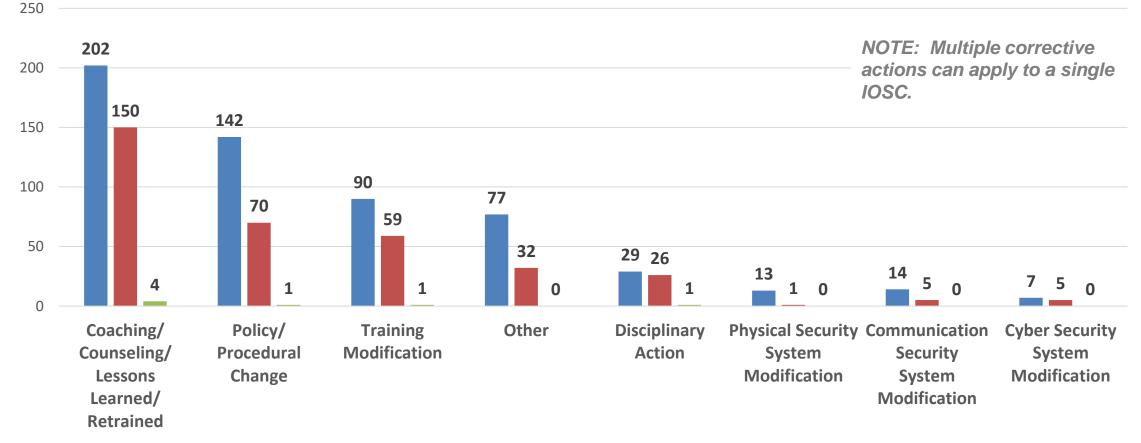
Classified Information Security IOSCs: Characterizations







Classified Information Security IOSCs: Corrective Actions



FY 2022 FY 2023 FY 2024





Office of Security Enforcement Contact Information

- Carrianne Zimmerman, Director <u>carrianne.zimmerman@hq.doe.gov</u> | 301-903-8996
- Charles Isreal, Enforcement Officer <u>charles.isreal@hq.doe.gov</u> | 301-903-7458
- Karen Sims, Enforcement Officer <u>karen.sims@hq.doe.gov</u> | 301-903-0244
- Linwood Livingston, Contractor Security Specialist Support <u>lin.livingston@hq.doe.gov</u>
- Erin Newton, Contractor Enforcement Analyst/Safeguards and Security Information Management System (SSIMS) Support Contractor Administrative Support <u>erin.newton@hq.doe.gov</u>





Questions?



CONS CONSOLIDATED PANTEX PLANT Y-12 NATIONAL SECURITY COMPLEX

EFGOG Regulatory & Enforcement Technical Subgroup News and Update

Kathy Brack Enforcement Coordination Kathy.brack@pxy12.doe.gov

RETSG Activities

Monthly (approximately) Virtual Meetings

- Opportunities to discuss questions or topics and share experience.
- Include DOE Office of Enforcement when monthly meetings reveal topics best addressed by the customer.

Spring In-Person Meeting

• Share Lessons Learned.

Support EFGOG Safety Working Group Subcontractor Safety Task Team

- Purpose: Develop tools for DOE Prime Contractors to foster subcontractor safe work practices and a healthy subcontractor workforce supporting effective and efficient operations within the Department of Energy.
- Approach: Gathering, evaluating, developing and sharing performance measures, best management practices, and lessons learned consistent with the principles and functions of Integrated Safety Management.

Steering Committee Membership

Co-chairs:

- Kathy Brack
- Barry Thom

Committee:

- Tamara Baldwin
- Tracy Chance
- Heath Garrison
- Tamara Greenwood
- Mark Holowczak
- Opening

kathy.brack@pxy12.doe.gov
thomcb@nv.doe.gov

tamara.baldwin@srs.gov
chancetd@ornl.gov
heath.garrision@nrel.gov
tgreenwood@lanl.gov
holowczak1@llnl.gov

806-573-4099 702-295-1601

803-952-7380 865-574-8430 303-384-7408 505-412-9947 925-4234522





Questions? & & Answers?

Accident Investigations

Stephen J. Wallace, PE, CSP, STSM NNSA Office of Chief of Defense Nuclear Safety



Overview of AI Order

- DOE O 225.1B governs Accident Investigations
- Objectives of the AI Program
 - Implement a standardized, Department-wide, approach to conducting accident investigations
 - Assist line management in preventing recurrence
- Assist HQ element in determining if an AIB should be launched

Responsibilities

- Head of HQ Element reviews criteria and determines if an AI Board (AIB) is to be appointed, appoints board or provides rationale for no AIB (Note: Relies on timely notification from the field)
- **DOE EHSS** maintains policy, reviews reports, reviews rationale when AIB is not launched
- Head of Field Element provides support for AIB, establishes AI POC, may require contractor corrective action plans and conduct extent of condition
- **Contractors** support AIBs, respond to accidents, assist in collecting and preserving evidence, and develop CAPs

Criteria to Consider Appointing AIB

Human Effects Examples

- Fatality; hospitalization >5 days; >3 employees lost workdays
- >2 times 10 CFR 835.202 occupational dose limits
- Uptake >2 times annual limit on intake (ALI)

Environmental Examples

- Release of haz material >5X times reportable in 40 CFR 302
- Catastrophic release per 29 CFR 1910.119

Property Examples

- Estimated cost equal to or greater than \$2.5 million for cleaning, decontaminating, renovating, replacing, or rehabilitating property
- Unplanned nuclear criticality
- Other Effects
 - Secretary or Dep Secretary concern

Timely Notification to HQ

- AIB determination requires on timely notification to HQ element (NA-ESH-1, ESH-ODs, AI HQ POC, Site POC)
- ESH staff confers with Field Office staff
- If it is unclear if it will meet criteria, error on the side of communicating (e.g., serious injury but unclear if hospital stay will be >5 days)

Types of Investigations

- Contractor investigation
- Contractor led, fed participation
- Hybrid (Fed + Contractor)
- Formal AIB

What to Expect During an AIB

Accident
Occurrence
Preservation of Evidence
HQ Element Determination
HQ Element Appoints Board
Board Controls the Scene Analysis of the Facts Root Cause Determination Judgments of Need Report Distribution

Challenges

- Lack of timely notification to HQ Element
- Personal condition is a factor (Definition of accident: Accidents are unexpected events or occurrences that result in unwanted or undesirable outcomes. - DOE-HDBK-1208-2012)
- Annual limit on intake (ALI) (ALIs for wounds should use coefficients in consensus or referred report)
- Uncertainty regarding timeframe (e.g., >5 days???)

Enforcement Program

- Generally, enforcement investigation will occur after a formal Accident Investigation Board
- Enforcement can use results
- A well-investigated incident with follow-up actions considered during enforcement

Questions and Comments



Oversight and Enforcement in Self-regulated Agencies

Joyce L. Connery Chair Defense Nuclear Facilities Safety Board May 7, 2024



Who We Are

- The Board is an independent federal agency, no connection to DOE or DOD
- Five Board Members Presidentially appointed and Senate confirmed
- Board Members have 5-year terms, no more than 3 members from each party
- Currently we have **2** Board Members, with a nominee awaiting Senate confirmation



Joyce L. Connery Chair



Thomas A. Summers Vice Chair



We have Things in Common

- In August 1988, Congress amended the Atomic Energy Act by the Price-Anderson Amendments Act to mandate civil and criminal penalties for violations of DOE's nuclear safety requirements
- One month later, Congress also amended the Atomic Energy Act by the FY1989 National Defense Authorization Act to create the Defense Nuclear Facilities Safety Board
- We both have small staffs with large responsibilities:
 - The Board has about 110 federal employees
 - About 75 are technical staff and managers with a range of technical expertise
- The Board oversees safety at DOE's defense nuclear facilities, cradle to grave



Our History

- In the early 1980s, the environmental movement was gaining momentum at the same time the Cold War was heating up
- Information about environmental problems at DOE facilities was starting to come to light, but DOE was committing all its resources to building weapons
- As early as July 1980 Senator John Glenn (Ohio) became concerned and chartered a series of reports from GAO on various aspects of safety and health
- By 1985 Glenn was holding hearings about safety at DOE's Feed Materials Production Center in Fernald, Ohio
- In 1986, the Chernobyl accident greatly increased concerns about safety at DOE
- Senator Glenn proposed the Nuclear Protections and Safety Act in 1987; it did not pass but became the precursor to creating the Board in the FY1989 NDAA

2024 Price-Anderson Enforcement Conference



Our History, part 2

During committee reviews of Glenn's proposed legislation there was a lot of discussion on alternative approaches, including

- Putting the defense nuclear complex under NRC jurisdiction and oversight, and perhaps OSHA jurisdiction for worker safety
- Independent oversight agency with one administrator or three board members
- Independent agency with "regulatory-like" powers and authority to establish standards
- A major concern was regarding whether the independent agency could interfere with the accomplishment of the defense weapons complex's mission

As a result of these discussions

- Congress left DOE's self-regulatory system intact to protect DOE's national security mission, but boosted it with PAAA enforcement
- Our agency conducts oversight, we do not regulate DOE or enforce regulations



Our Mission

Our enabling legislation (42 U.S.C. § 2286 et seq.) defines our mission

• The mission of the Board shall be to provide independent analysis, advice, and recommendations to the Secretary of Energy to inform the Secretary, in the role of the Secretary as operator and regulator of the defense nuclear facilities of the Department of Energy, in providing adequate protection of public health and safety at such defense nuclear facilities, including with respect to the health and safety of employees and contractors at such facilities.



Our Powers and Functions

Our enabling legislation also defines our powers and functions; we can

- Hold hearings, issue subpoenas, and administer oaths
- **Issue reporting requirements** to the Secretary (which are binding)
- Conduct special studies regarding adequate protection of public health and safety
- **Review and evaluate standards** (including orders, regulations, and requirements)
- **Conduct investigations** of any event or practice that the Board determines has adversely affected, or may adversely affect, public health and safety facilities
- Analyze design and operational data, including facility design and construction
- Make Recommendations to the Secretary with respect to DOE's defense nuclear facilities that the Board determines are necessary to ensure adequate protection of public health and safety

2024 Price-Anderson Enforcement Conference



Our Framework

"over'sight (n): watchful and responsible care" (Merriam-Webster Dictionary)

Our primary goal is to help DOE avoid high-risk accidents at defense nuclear facilities

- To avoid high-risk accidents, DOE tries to
 - 1. Identify all hazards and bounding accidents associated with each activity
 - 2. Identify and **implement barriers to prevent or mitigate** possible accidents
 - 3. Conduct the activity within the functionality of the barriers
- Those barriers are typically people, processes, and plant

Therefore, our oversight must consider barrier design and implementation; operational context and training; and organizational performance



Our Approach

- Evaluate DOE's development and use of appropriate safety standards
- Focus oversight on high hazard activities and operations in aging facilities
- Analyze design of new defense nuclear facilities and approaches to deactivation, decommissioning, and demolition of surplus defense nuclear facilities
- Promote stabilization and disposition of legacy wastes and surplus nuclear materials
- Evaluate safety management programs and facility safety analyses
- Identify and encourage **best practices**
- Communicate our conclusions to the Secretary using the appropriate means, commensurate with the significance of the Board's concerns



Our Interactions with DOE

BOARD

Formal Recommendations Formal Reporting Requirements Board Letters Providing Suggestions Board Letters Providing Information Public Hearings/Meetings Board Members' visits to sites

BOARD'S STAFF

Letters/Reports Providing Information Focused Safety Studies Letters on Evaluations of Directives Review Agendas/Factual Accuracy Checks Information Requests Field Reviews/Meetings



Self-Regulated Agencies

- Consider high-risk operations conducted by self-regulated government agencies
- These agencies have dual responsibilities for both conducting and regulating high-risk activities
- These agencies fulfill non-economic societal needs; the environment is different than commercial entities
- Agencies are not a single organization, but a complex of organizations containing a variety
 of cultures
- This complex organization and the duality between owner/operator and regulator creates natural conflicts of interest within the agency, making it difficult to establish and maintain a significant degree of independence between the two functions

Real progress on safety can be made by understanding how people create safety, and by understanding how... safety can break down in resource limited systems. (Sidney Dekker)

2024 Price-Anderson Enforcement Conference



Three Observations

- Safety performance is an organization's response to influences
 - By understanding how an organization responds to influences, one can tailor safety processes to align with the organization's culture
- Safety performance erodes in slow, incremental stages
 - Early detection is difficult but early intervention is essential
- Organizational behavior can be measured to understand the culture
 - Focused, impartial oversight of safety performance is essential

Workplaces and organizations are easier to manage than the minds of individual workers. You cannot change the human condition, but you can change the conditions under which people work. (James Reason)

2024 Price-Anderson Enforcement Conference



Organizational Influences on Agencies

- External budgetary pressures constrain an agency's ability to accomplish its mission
- Missions are not always clearly defined and supported
- Senior agency managers are political appointees, missions, policies, and priorities change frequently
- Senior agency managers' time in office is usually limited
- Frequent changes in direction and budgets disrupt long-term corrective and oversight activities
- Changes in policies may shift safety responsibilities between Federal staff and contractors
- Agency may not be able to consistently, independently monitor status of contractors' safety performance



Workforce Motivations in Agencies

- Profit motivates contractor management; procuring and obligating funds motivates agency management
- Workers view agency missions as important to society, regardless of cost
- Workers view their facilities and capabilities as unique and irreplaceable
- Link between safety and productivity is not a strong incentive for workers
- Workers resist change, expecting direction to shift with the next senior manager
- Perceptions of safety risks can vary widely at different management levels
 - Activities are dispersed physically and contractually, and range in significance of safety risks
 - Normalization of deviance
 - Agencies have limited ability to balance risks and resources between contractors
 - Vying for limited funds encourages misrepresentation of risks versus benefits



Safety Performance Erodes through Key Stages

(from IAEA, INSAG-13, Management of Operational Safety in Nuclear Power Plants, 1999)

- 1. Over-confidence. A result of good past performance and unjustified self-satisfaction
- Complacency. Minor events begin to occur but are not adequately assessed; oversight begins to be weakened due to self-satisfaction
- 3. Denial. More significant events begin to occur; negative oversight findings tend to be rejected as invalid; corrective actions not systematically carried out; improvement programs not completed
- 4. **Danger**. A few potentially severe events occur; organization consistently rejects criticisms; oversight afraid to confront management
- 5. Collapse. Problems become clear for all to see; management is overwhelmed and usually needs to be replaced

Note: The IAEA believes that it is critical that declining safety performance be detected and corrected before the pattern has progressed into Stage 3



Measuring Organizational Behavior

Something an organization is: shared values and beliefs. Something an organization has: <u>structures, practices, systems</u>. Changing practices is easier than changing values and beliefs. (James Reason)

This statement characterizes the common mission of our two organizations

- We evaluate the safety of an organizations' structures, practices, and systems
- We compare those evaluations against appropriate policies, requirements, and standards
- We identify both weaknesses and best practices in the organization
- And we communicate the results of our evaluations to the proper levels of management

2024 Price-Anderson Enforcement Conference



Our Mutual Goal

I'll say that culture change, if it is to mean anything at all, emanates from the top. <u>The leadership of a company must put in place systems to ensure it is</u> <u>getting the behaviour it wants.</u> It is not cheap, nor is it easy, but it works. (Andrew Hopkins)

- We, as overseers and enforcers, cannot directly drive improvements in the safety of an organization; we all know that
- Therefore, our goal is to provide clear and compelling cases for change to the leaders of the organization, convincing them of the need for change



Conclusions

The only thing of real importance that leaders do is to create and manage culture. <u>If you do not manage culture, it manages you,</u> and you may not even be aware of the extent to which this is happening. (Edgar Schein)

We must always remember:

- Conducting oversight and enforcement in a self-regulated agency is a unique challenge, both technically and culturally
- We cannot fix safety issues that we see in the workplace by making the workplace change, we must provide a clear and compelling case to the senior leaders, and encourage them to take concrete actions
- The senior leaders have motivations and priorities that don't always align with safety, we need to also convince them that safety is also good for mission



Backup slides



Active Board Recommendations

- Recommendation 2023-1, Onsite Transportation Safety [NEW]
 - Final recommendation transmitted to the Secretary of Energy on January 26, 2024; awaiting Secretarial acceptance.
 - Recommends strengthening DOE safety requirements for onsite transportation of radioactive materials and addressing specific safety deficiencies for transport at Los Alamos.

• Recommendation 2020-1, *Nuclear Safety Requirements*

- Recommends strengthening DOE's safety regulatory framework, including its safety management Rule and associated directives and standards.
- DOE has completed several milestones and is poised to improve critical aspects of its regulatory framework, but the Board remains concerned with DOE's management of safety impacts of aging infrastructure.



Active Board Recommendations [cont'd]

- Recommendation 2019-2, Safety of Savannah River Tritium Facilities [REJECTED BY DOE]
 - DOE rejected the recommendation on the grounds that it was already addressing the safety issues.
 - Throughout 2023 and 2024 the Board is focused on DOE's progress on cited safety improvements.
- Recommendation 2019-1, Pantex Uncontrolled Hazard Scenarios and 10 CFR 830 Implementation
 - By the end of CY 2023, NNSA and its contractor completed all 69 implementation plan deliverables.
 - For 2024, the Board and NNSA are reviewing effectiveness of the resulting safety basis changes for nuclear explosive operations.
- Recommendation 2012-1, *Savannah River Site Building 235-F Safety*
 - DOE completed removing combustibles and prepared the building for deactivation in CY 2022.
 - DOE is monitoring conditions through routine structural and radiological inspections; results are shared annually with the Board for detailed analyses.



Los Alamos National Laboratory

Plutonium Facility (PF-4)

- Continued delays with safety system upgrades.
- Safety basis weaknesses.
- Mission growth continues.

Safety of Onsite Transportation of Radioactive Materials

- Board issued Recommendation 2023-1.
- NNSA implemented compensatory safety measures.
- Need safety basis revision with improved suite of controls.

Waste Management Challenges

- Transuranic waste hazards and controls slowly being addressed.
- Flanged Tritium Waste Containers remain unvented.
- Interruptions of transuranic waste remediation at Area G.



Doors in Passive Confinement for Plutonium Facility at Los Alamos



Cliff Alongside Transportation Route in Los Alamos



Savannah River Site

Tritium Facilities

- Design basis accidents have large onsite consequences.
- Delays in Tritium Finishing Facility.

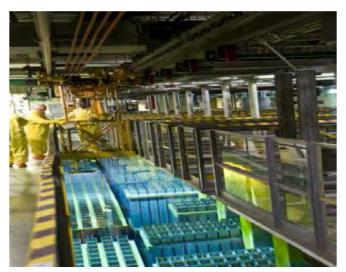
Processing and storage of nuclear materials

• Plutonium and spent nuclear fuel storage and processing.

Processing of high-level radioactive waste

• Tank waste processing and tank closure.

Savannah River National Laboratory Safety Basis



L-Area Spent Fuel Basin



Salt Waste Processing Facility



Pantex Plant

Continued Operational Issues Amid Push for Production

- Concerns regarding the formal conduct of operations relied on to avoid high-consequence events.
- Recent quality assurance lapses.

Safety Basis Redesign and Alternate Safety Basis Methodology

• Simplifying and strengthening the safety basis and controls for nuclear explosive operations.

Closure of Legacy Conditions of Approval and Planned Safety Improvements

- Board Recommendation 2019-1.
- Some legacy conditions of approval closed without fully addressing safety improvements.



Y-12 National Security Complex

Nuclear Criticality Safety Program

- Ineffective nuclear criticality safety corrective actions.
- Special Event Investigation in 2023 identified need for additional corrective actions.

Reactive Materials Hazards in Production Facilities

- Concerns with thermal runaway reactions during processing of pyrophoric uranium materials.
- Based on continuing pyrophoric events, Board will perform a follow-up review in 2024.



Hanford Site

High Level Waste Facilities:

- Direct Feed Low Activity Waste Facility commissioning & start-up.
- Questions on Tank-Side Cesium Removal performance.
- Management of aging tank farm infrastructure.
- 242-A Evaporator engineered safety controls.

River Corridor Cleanup:

• Stabilization & decontamination work at Building 324 halted.

Central Plateau:

- Central Waste Complex fire suppression system.
- Preparing to remove capsules from Waste Encapsulation and Storage Facility.



Tank Side Cesium Removal System Process Enclosure



Hanford Site Building 324 High Contamination Area Training



Waste Isolation Pilot Plant

Salt Handling Shaft Structure

• Structural issues and operational impacts.

New Infrastructure

- Utility Shaft Project.
- Safety-Significant Confinement Ventilation System Project.



Board Visit to WIPP August 2023



Idaho National Laboratory

Flammable Gas Hazards in Nuclear Waste Drums

• Slow implementation of DOE-STD-5506-2021, *Preparation of Safety Basis Documents for Transuranic (TRU) Waste Facilities*.

Integrated Waste Treatment Unit

• Processed ~68,000 gallons of liquid waste prior to shut down for repairs.

TRU Waste Management

• Preparing to retrieve highly radioactive calcined material from underground storage facilities.



Nevada National Security Site

Quality of Safety Bases

• Continuing inadequate quality of contractor safety basis submittals.

Device Assembly Facility/National Criticality Experiments Research Center

• Deteriorated fire water supply tank.

Principal Underground Laboratory for Subcritical Experimentation (PULSE) [formerly U1a Complex]

• Enhanced Capabilities for Subcritical Experiments design and safety basis questions.



Device Assembly Facility



Lawrence Livermore National Laboratory

LLNL Plutonium Facility

- Evaluating updated seismic analysis.
- Software Quality Assurance for Plutonium Facility Continuous Air Monitors could be improved.
- Startup of New Recovery Glovebox Line.



Recovery Glovebox Line



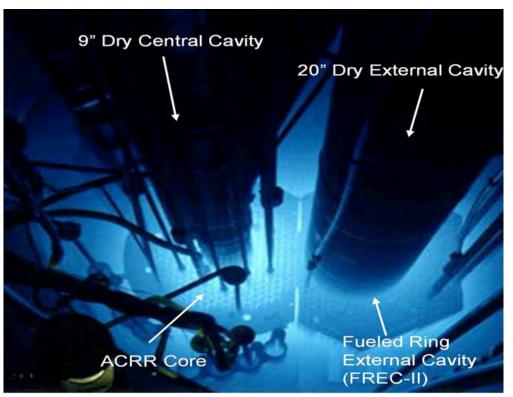
Sandia National Laboratories

SNL Annular Core Research Reactor

- Development of alternate methodology for safety analysis.
- Conduct of operations difficulties.

SNL Emergency Preparedness and Response Program

• Concerns with effectiveness of efforts to address safety deficiencies.



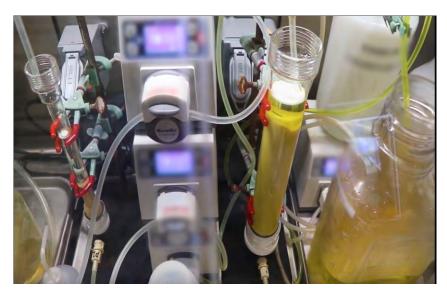
Annular Core Research Reactor



Oak Ridge National Laboratory

Downblending U-233 oxide powders, metals, monoliths, and salts for offsite disposal

- Started Initial Processing Campaign in Building 2026 in October 2022.
- Currently processing lower hazard oxide materials; preparing to begin with higher hazard oxides.





Two Views inside the glovebox in Building 2026



Design and Construction

Significant Projects Under Board Purview

- Hanford Waste Treatment and Immobilization Plant and related facilities.
- Los Alamos Plutonium Pit Production Project.
- Nevada Enhanced Capabilities for Subcritical Experiments Project.
- Savannah River **Plutonium Processing Facility**.
- Savannah River Site Surplus Plutonium Disposition Project.
- Waste Isolation Pilot Plant Safety Significant
 Confinement Ventilation System and Utility Shaft.
- Y-12 National Security Complex Uranium Processing Facility.



Savannah River Plutonium Processing Facility



Hanford Waste Treatment and Immobilization Plant





2024 DOE Safety and Security Enforcement Workshop

3:00 - 3:30	Break	
3:30 - 5:00	Case Studies Worker Safety and Health	Room 6339
	Case Studies Nuclear Safety	Room 6375
	Case Studies Information Security	Room 6510





EA Staff Site Assignments

DOE NNSA Site	Program Office	EA-11	EA-12	EA-13
Ames Laboratory	SC	Lori Gray	Joseph DeMers	
Argonne National Laboratory	SC	Andrea Reid	Margaret Kotzalas	Karen Sims
Brookhaven National Laboratory	SC	Jason Capriotti	Joseph DeMers	Karen Sims
DOE Headquarters	HQ	Stanley Dutko		Charles Isreal
East Tennessee Technology Park	EM	Andrea Reid	Joseph DeMers	
EM Consolidated Business Center formerly SPRU	EM	Stanley Dutko	Christian Palay	Charles Isreal
Fermi National Laboratory	SC	Scott Wenholz	Margaret Kotzalas	
Hanford - Richland	EM	Stanley Dutko	Christian Palay	Karen Sims
Hanford - River Protection	EM	Stanley Dutko	Christian Palay	Karen Sims
Idaho Cleanup Project	EM	Scott Wenholz	Margaret Kotzalas	
Idaho National Laboratory	NE	Scott Wenholz	Christian Palay	Charles Isreal
Kansas City National Security Campus	NA	Jason Capriotti	Christian Palay	Karen Sims
Lawrence Berkeley National Laboratory	NA	Robert Smith	Alayna Pearson	
Lawrence Livermore National Laboratory	NA	Scott Wenholz	Margaret Kotzalas	Charles Isreal
Legacy Management	LM	Andrea Reid		
Los Alamos National Laboratory	NA	Jason Capriotti	Margaret Kotzalas	Karen Sims
Moab UMTRA Project	EM	Lori Gray	Alayna Pearson	
National Renewable Energy Laboratory	EERE	Andrea Reid		
Nevada National Security Sites	NA	Stanley Dutko	Christian Palay	Charles Isreal
Oak Ridge National Laboratory	EM/SC	Andrea Reid	Christian Palay	Karen Sims
Office of Secure Transportation	NA	Stanley Dutko	Joseph DeMers	Charles Isreal
Pacific Northwest National Laboratory	SC	Lori Gray	Alayna Pearson	Karen Sims
Paducah Paducah Gaseous Diffusion Plant	EM	Robert Smith	Margaret Kotzalas	Charles Isreal
Portsmouth Gaseous Diffusion Plant	EM	Robert Smith	Margaret Kotzalas	Charles Isreal
Pantex Plant	NA	Jason Capriotti	Joseph DeMers	Charles Isreal
Princeton Plasma Physics Laboratory	SC	Robert Smith	Joseph DeMers	
Sandia National Laboratories	NA	Lori Gray	Joseph DeMers	Karen Sims
Savannah River Site	EM/SC	Scott Wenholz	Alayna Pearson	Charles Isreal
SLAC National Accelerator Laboratory	SC	Robert Smith	Alayna Pearson	
Southwestern Power Administration	SWPA	Stanley Dutko		
Thomas Jefferson National Acc. Laboratory	SC	Stanley Dutko	Christian Palay	
Waste Isolation Pilot Plant	EM	Lori Gray	Joseph DeMers	Charles Isreal
West Valley Demonstration Project	EM	Stanley Dutko	Margaret Kotzalas	
Y-12 National Security Complex	NA	Jason Capriotti	Alayna Pearson	Charles Isreal
Yucca Mountain Project Office		Scott Wenholz		





2024 DOE Safety and Security Enforcement Workshop

WELCOME BACK!

Anthony Pierpoint Director Office of Enforcement Office of Enterprise Assessments





Agenda

May 8, 2024	0	
8:00 - 8:10	Office of Enforcement Welcome Back	Anthony Pierpoint, Director, Office of Enforcement
8:10 - 8:30	Whistleblower Protection Provisions	Robin Keeler, Deputy Director, Office of Enforcement
8:30 - 9:00	DOE Employee Concerns Program	James Hutton, Director, Employee Workplace Programs Office of Environment, Health, Safety and Security
9:00 - 9:30	Worker Safety and Health Policy News and Update	James Dillard, Director, Office of Worker Safety and Health Policy Office of Environment, Health, Safety and Security
9:30 - 10:00	Break	
10:00 - 10:30	Regulatory Program Assistance Review Discussion	Carrianne Zimmerman, Director, Office of Security Enforcement
10:30 - 11:00	Security Enforcement Presentation - 470.4B Changes	Alan Johnson, IOSC Program Manager, Pacific Northwest National Laboratory
11:00 - 11:45	Phase 1 - Performance Monitoring and Noncompliance Sources	Jason Capriotti, Enforcement Officer, EA-11
		Joseph Demers, Enforcement Officer, EA-12
		Linwood Livingston, Contractor, EA-13
		Heath Garrison, Enforcement Coordinator, NREL





Agenda (cont'd)

May 8, 2024

11:45 - 1:15	Lunch		
1:15 - 2:00	Phase 2 - Noncompliance Screening, Identification, and Tracking Systems	Stanley Dutko, Enforcement Officer, EA-11 Christian Palay, Enforcement Officer, EA-12 Karen Sims, Enforcement Officer, EA-13 Tracy Chance, Enforcement Coordinator, Oak Ridge National Laboratory	
2:00 - 2:45	Phase 3 - Noncompliance Tracking System and SSIMS Reporting and Closeout	Robert Smith, Enforcement Officer, EA-11 Margaret Kotzalas, Enforcement Officer, EA- 12 Charles Isreal, Enforcement Officer, EA-13 Tamara Baldwin, Enforcement Coordinator, Savannah River Nuclear Solutions	
2:45 - 3:15	Break		
3:15 - 4:45	Case Studies Worker Safety and Health	Room 6339	
	Case Studies Nuclear Safety	Room 6375	
	Case Studies Information Security	Room 6510	
4:45 - 5:00	Feedback and Closing	Anthony Pierpoint, Director, Office of Enforcement	





Whistleblower Protection

Robin Keeler

Deputy Director

Office of Worker Safety & Health Enforcement

Office of Enterprise Assessments



Whistleblower Protection



DOE Contractor Employee Protection Program (10 C.F.R. Part 708)

- Procedures for processing complaints by employees of DOE contractors alleging retaliation by their employers for disclosure of information concerning danger to public or worker health or safety, substantial violations of law, or gross mismanagement; for participation in Congressional proceedings; or for refusal to participate in dangerous activities
- Contractors may file compliant through DOE's Employee Concerns Program (ECP)
- ECP Officials screen the complaints and forward them to the DOE Office of Hearings and Appeals (OHA)
- 90-day statute of limitation
- Ruling may be appealed to the Secretary





Whistleblower Protection, cont'd

Energy Reorganization Act (ERA) (42 U.S.C. § 5851 and 29 C.F.R. Part 24)

- Administered by Department of Labor (DOL)
- Applies to Federal and Contractor employees
- Claims processed by an Administrative Law Judge
- Unlike 708, DOE contractor employees may also file suit in federal court under ERA, after one year
- 180-day statute of limitation







Whistleblower Protection, cont'd

Enhanced Whistleblower Protection (41 U.S.C. Section 4712)

- Established as a Pilot Program in 2013 Expanded scope
- Investigated by the DOE Inspector General
- Does not involve formal administrative hearings
- OHA may issue an order of remedy which is enforceable in Federal Court
- 3-year statute of limitation
- https://www.energy.gov/ig/articles/inspection-report-doe-oig-20-04





Office of Enforcement: Whistleblower Outcomes

1 Enforcement Letter

• 2004: Westinghouse Savannah River Company at SRS: employee was terminated after raising safety-related issues

3 Preliminary Notice of Violations (PNOVs)

- 2005: EA-2005-03; 10 CFR 708 violation Safety and Ecology Corporation at the Portsmouth Gaseous Diffusion Plant for a violation of 10 C.F.R. 708; employee dismissal for raising nuclear safety concerns; Severity Level (SL) 2 violation Civil Penalty = \$55,000
- 2008: NEA-2008-03; 10 CFR 708 violations Bechtel National, Inc., associated with an employee retaliation for making nuclear safety-related disclosures at the Hanford Waste Treatment and Immobilization Plant (WTP) at the Hanford Site. SL2 CP = \$41,250
- 2018: WEA-2017-02; Savannah River Nuclear Solutions, LLC (SRNS) termination of an SRNS employee at the Savannah River Site. SL1 CP = \$320,000 (10 CFR 851)





Savannah River Nuclear Solutions

Retaliation Case









Case involved retaliation by SRNS against the SRNS Employee Concerns Program (ECP)

Manager

- Served as the ECP Manager at SRNS for 6 years. Had worked at the site for 37 years
- Fired by SRNS in January 2015
- Case received congressional interest

History and Chronology

August 2014

• U.S. Government Accountability Office (GAO) initiates review of DOE/Contractor Whistleblower Protection Programs; SRNS is included in the review

Fall 2014

- GAO interviews SRNS ECP Manager
- ECP Manager provides documentation following request for information from GAO

January 7, 2015

• SRNS terminates ECP Manager

April 2015

- ECP Manager files a retaliation complaint with DOE's Office of the Inspector General
 - Enhanced Whistleblower Protections (41 USC 4712)
- Also filed complaints under 708 and ERA











History and Chronology, cont'd

January 24, 2017

- OIG issues Whistleblower Retaliation Investigation Report
 - Found that the complainant made a protected disclosure to representatives of the
 Government Accountability Office (GAO), and that SRNS management was aware of this
 disclosure when it terminated complainant's employment on January 7, 2015
 - Further found the complainant proved that the protected disclosure was a contributing factor in the termination
- S-1 then assigned OHA to adjudicate the finding





History and Chronology

February 23, 2017

- DOE's Office of Hearing and Appeals (OHA) issues Order to SRNS
- OHA orders SRNS to reinstate the employee. Order includes additional compensatory damages

May 3, 2017

• Office of Enforcement issues Notice of Intent to Investigate to SRNS





History and Chronology, cont'd

August 2017: Enforcement conducted onsite investigation

- Interviewed ECP Manager, ECP Staff and current SRNS President
- Confirmed 10 CFR 851 nexus
 - 3 safety related issues regarding chemical storage, screening, and management, and compressed gas cylinder management
- Evaluated corrective actions

November 8, 2017, in coordination with EM-HQ and DOE-SR, Enforcement issued PNOV to SRNS

- Cites one violation
- Escalation of three additional days for each safety concern
- No mitigation

December 5, 2017, SRNS issues non-contest letter with Civil Penalty payment





Whistleblower Resources

- DOE's Employee Concerns Program (<u>/ehss/services/doe-employee-concerns-program</u>), or
- The DOE Office of Inspector General (<u>/ig/services</u>)
- What relief is available to an employee who has suffered retaliation for whistleblowing?
 - Job restoration
 - Reversal of suspensions and other adverse actions
 - Back pay
 - Reasonable and foreseeable consequential damages, such as medical costs, attorney fees, and compensatory damages
 - In addition, damages may be awarded for attorney fees and expenses incurred due to retaliation





Questions?



U.S. Department of Energy Office of Environment, Health, Safety & Security

Annual Activity Report Fiscal Year 2023

May 2024







Annual Activity Report

• DOE O 442.1B, *Department of Energy Employee Concerns Program*, tasks the ECP Director to provide information on program activities, lessons learned, and the effectiveness of DOE and Contractor ECP implementation.



FY 2023 Statistical Data

FY23 DOE/NNSA Complex-Wide Activity

Federal ECP Out-of-Scope Contacts	114
Federal ECP Concern Files Opened	188
Contractor ECP Non-Concern Contacts	1225
Contractor ECP Concern Files Opened	1514

Total Out-of-Scope Contacts	1339
Total Concern Files Opened	1702
Total Contacts by Concerned Individuals	3041



FY 2023 Statistical Data

FY23 DOE/NNSA Complex-Wide Activity

	FY22	FY23	
Federal ECP Out-of-Scope Contacts	101	114	+13
Federal ECP Concern Files Opened	280	188	-92
Contractor ECP Non-Concern Contacts	1321	1225	-96
Contractor ECP Concern Files Opened	1558	1514	-44

Total Out-of-Scope Contacts	1422	1339	-83
Total Concern Files Opened	1838	1702	-136
Total Contacts by Concerned Individuals	3260	3041	-219





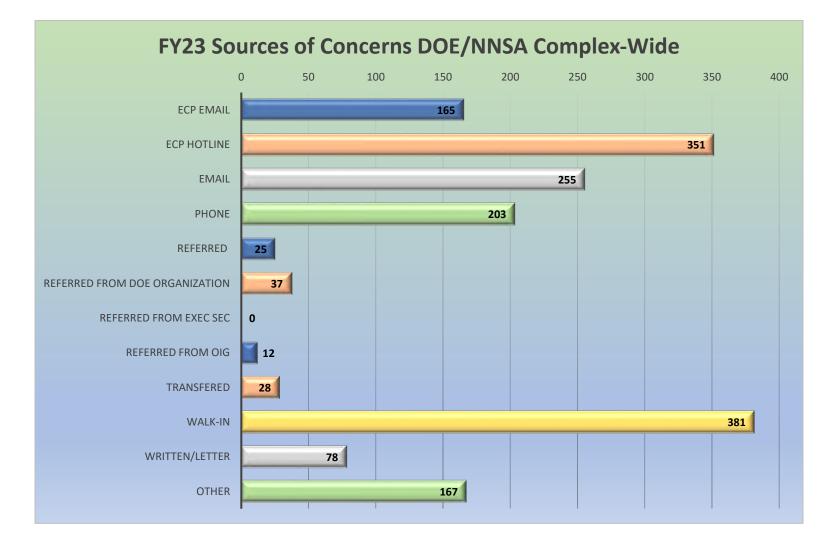
Concern Files Open/Closed DOE/NNSA Complex-Wide 222 198 161 151 149 148 141 143 143 141 140 141 138 138 137 130 126 122 113 113 113 112 105 102 OCT 22 **NOV 22 DEC 22** JAN 23 FEB 23 MAR 23 APR 23 MAY 23 JUN 23 JUL 23 AUG 23 SEPT 23 Opened during month Closed during month

Monthly Activity



Sources of Concern







Concern File vs Number of Issues



に

Each concern will contain at least one Issue and may include several Issues that need to be addressed.

ECPs may process individual Issues separately, as needed, within a concern file, to include transferring any Issues that are outside the scope of the ECP to another organization.

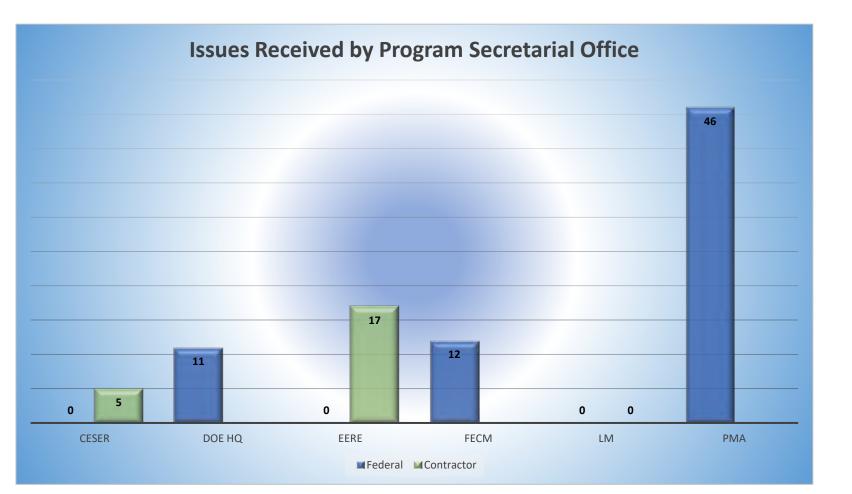


For example, one concern may include a safety Issue, a mismanagement Issue, and an HR Issue within the same concern.



Number of Issues by Program Secretarial Office



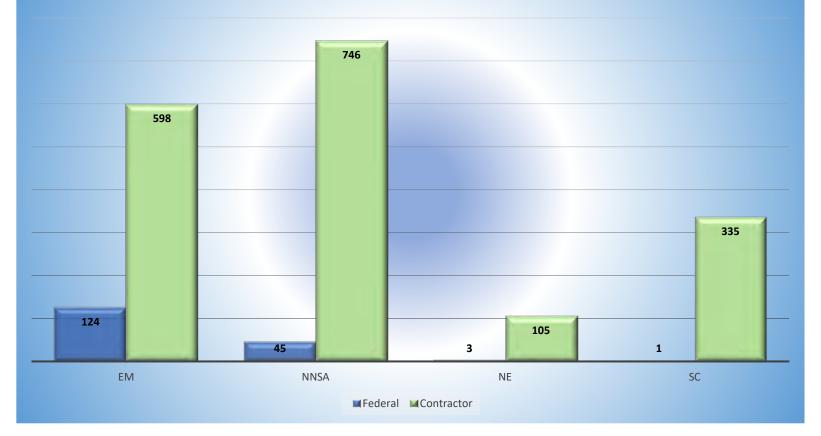




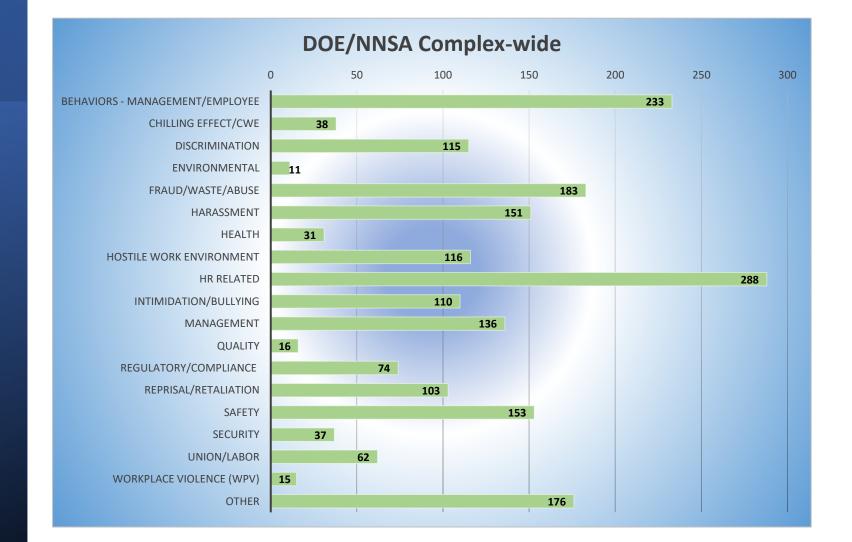
Number of Issues by Program Secretarial Office



Issues Received by Program Secretarial Office



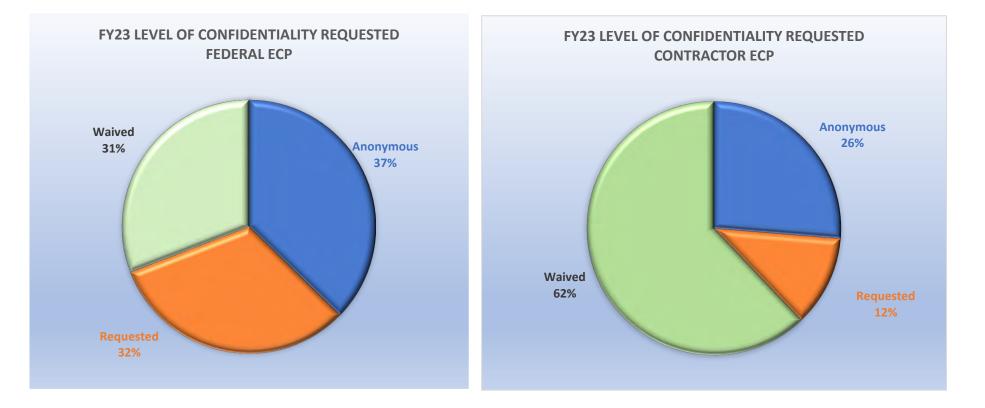




Categories of Issues

Confidentiality Requested









FY23 **RESULTS OF ISSUES INVESTIGATIONS ALL ECPS Partially Substantiated** 17% Unsubstantiated 53% **Substantiated** 30%

Disposition of Issues

Program Reviews and Lessons Learned

U.S. DEPARTMENT OF ENERGY



EMPLOYEE CONCERNS PROGRAM

Program Reviews



- Conducted Program Reviews of 23 DOE/NNSA ECPs
- Included Gap Analysis comparing Site ECP's Procedure to DOE Order
- Evaluated ECPs using *ECP Assessment Objectives and Attributes* document
- Identified Strengths and Areas for Improvement
- Provided recommendations for Program Improvement



Results from Program Reviews

• Site ECPs would benefit from:

- More definitive ECP procedures
- Trained/experienced ECP personnel
- Better communication to site population
- Stronger senior management support





- Clarification of roles/responsibilities

 Feedback from ECP community
 Issues identified by OIG Report
 Issues identified by GAO Report
- Order Revision
- Continuing TLP-310 Training 2 Classes provided so far





- DOE ECP Energy.gov Website: <u>https://www.energy.gov/ehss/doe-employee-concerns-program</u>
- Sitewide ECP Contact List: <u>https://www.energy.gov/ehss/articles/doe-employee-concerns-program-contact-list</u>
- Annual Notification of Department of Energy's Employee Concerns Program
 <u>https://www.energy.gov/ehss/articles/memorandum-annual-notice-regarding-doe-employees-concerns-program</u>
- DOE ECP Brochure:

https://www.energy.gov/ehss/articles/ecp-printable-brochure



Office of Worker Safety and Health Policy

Presentation to the 2024 DOE Safety and Security Enforcement Workshop

May 8, 2024

James Dillard, CHP Director, Office of Worker Safety and Health Policy (EHSS-11) Office of Environment, Health, Safety and Security U.S. Department of Energy



Office of Environment, Health, Safety and Security



Environment, Health, Safety and Security

Office of Environment, Health, Safety and Security	Worker Safety and Health Policy
Todd Lapointe Director Christopher Roscetti	Industrial HygieneOccupationalMichael BoleyMoriah FeruApril BrownTina Fehring
Deputy Director for ES&H EHSS-1	Joe Dobbins Maurice Hay Regina Price Mallory Ney
Office of Health and Safety Kevin Dressman Director EHSS-10	Jackie Rogers (PEC)
EU22-10	Radiation Protection Admin Supp
Office of Worker Safety and Health Policy Jim Dillard Director EHSS-11	Dave PughArlene SchinGeorge ChiuAnim (PEC)

Occupational Safety Moriah Ferullo Tina Fehringer Maurice Haygood Mallory Neyens **Admin Support** on Arlene Schindler-



Worker Safety and Health Policy

Establish Departmental expectations for worker safety and health through the development of rules, directives, and guidance.

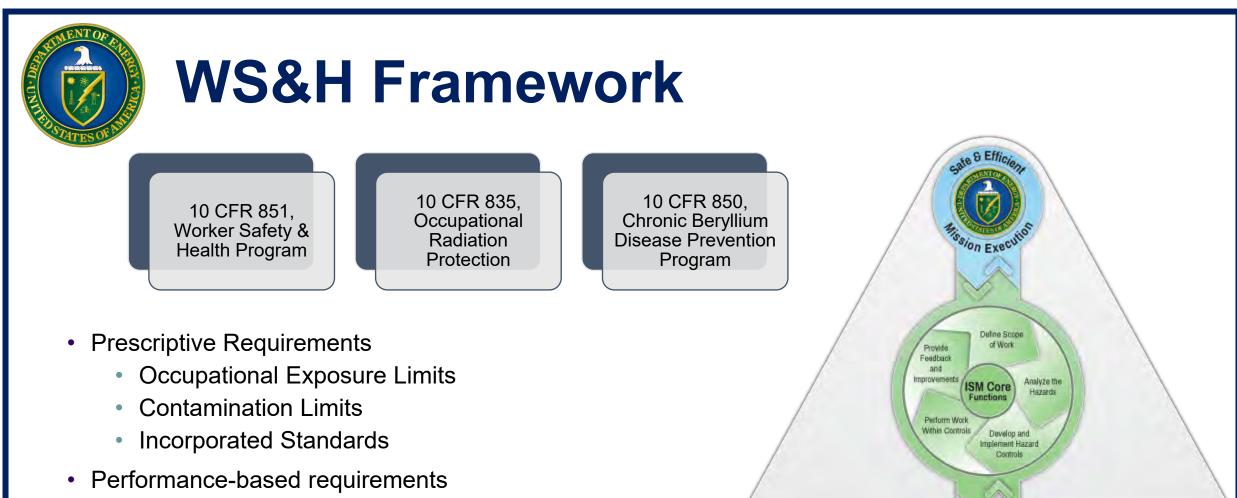
- Serve as a Federal resource for worker safety and health (WS&H) policy, providing knowledge and support to assist regulated communities in meeting WS&H requirements.
- Identify issues, challenges, and gaps with existing policy structure and work with community recognize available tools and flexibilities and develop new solutions.
- Develop tools to assist DOE programs in implementing and improving WS&H programs.



Responsibilities

- Rulemaking
 - 10 CFR 707, 835, 850, 851
- Policy Support
 - Exemptions/Variances
 - Technical Standards
 - Directives
 - PC Portal
 - FAQs
 - WS&H WebEx
- DOELAP Administration

- FEOSH
 - Program Administration
 - AU Program
- Working Group Support
 - ANSI A10, N13, N43, Z88
 - EFCOG
 - IAEA EGDLE
 - Beryllium Health and Safety
 - Dam Safety Steering Committee



- Safety and health programs
- Systematic Approach for preventing hazards
- Implementation Guides
 - DOE G 440.1-1B, 441.101C, 440.1-7A

Operations

Authorization

Hazard

Controls

Tailored to

Work Being

Performed

Identification

of Safety

Standards

and

Requirements

Competence

with.

Responsibilities

Commensurate «

Balanced

Priorities

ISM Guiding Principles

Clear Roles

and

Responsibilities

Line

Management

Responsibility

for Safety



Policy Initiatives

- Construction Safety
- Integrated Safety Management
 - Benchmarking
 - ISM Champions Counsel
- Laser Safety
 - DOE Laser Exemption
- Pressure Vessels
 - EN Equivalency
- Hard-to-detect radionuclides

- Technical Standards
 - Chemical Safety Management
 - Electrical Safety Program
 - Laser Safety
 - Physiological Monitoring for Heat Strain
 - Radiological Control Technician Training
- Directives
 - Worker Protection Program for DOE



Tools and Resources

• WS&H WebEx Series

DATE OF WEBEX	ΤΟΡΙϹ
Wednesday – May 8	Electrical Safety
Thursday – Jun 20	Rad Protection/Radon
Wednesday – Jul 17	Laser & Fusion Energy
Wednesday – Aug 21	Safety/IH Topic TBD
Wednesday – Sept 18	Accident Investigations
Wednesday – Nov 13	Chemical Safety

Energy Hub

Let's Get Up and Move at

News

+ Add

Work!

Worker Safety & Health Policy

Eye Safety for a Solar Eclipse

MOU

NIOSH for DOE

Subterranean/..

2024 Laser

Workshop

Safety Officer

Welcome to the Office of Worker Safety and Health Policy Hub! The goal of this site is to provide a resource for organizing worker safety and health policy information, tools, and resources into a user-friendly environment. The Office of Worker Safety and Health Policy assists the Department by facilitating the establishment of worker safety and health requirements and expectations to ensure protection of workers from the hazards associated with DOE operations.

Upcoming Events



+ Add event

APR 22-26

APR 23-24

20

See all

EFCOG Worker Safety and Heath Subgroup Meeting Mon, Apr 15, All day

32nd Annual Joint Safety and Environmental Professional Development Symposium Mon, Apr 22, All day

See all

Spring Beryllium Health and Safety Committee Meeting Tue, Apr 23, All day



DOE Laser Safety Officer Workshop Tue, Apr 30, All day

Electrical Safety Webex Wed, May 8, 2:00 PM

> 2024 DOE & DOE Contractor Industrial Hygiene Forum at the AIHA Connect (in-Mon, May 20, 6:00 PM

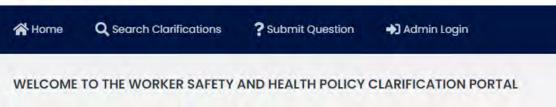




Tools and Resources

- Policy Clarification Portal
 - Request policy clarification
 - Search clarifications





WS&H Policy Mailing List



- WebEx invitations
- Policy Clarifications
- Standard/Directive Developments
- Rulemaking news
- Event Notifications



Jim Dillard, CHP Director, Office of Worker Safety and Health Policy (p)301-903-1165 (e) james.dillard@hq.doe.gov

https://www.energy.gov/ehss/worker-safety-and-health-policy

https://www.energy.gov/ehss/wsh-webex-series-archives PCPortal.doe.gov





2024 DOE Safety and Security Enforcement Workshop

BREAK 9:30 – 10:00





Regulatory Program Assistance Review Discussion

Carrianne Zimmerman Director Office of Security Enforcement





Safety and Security Regulatory Program Assistance Review – Purpose and Value

- Establish and strengthen communication flow between contractor safety/security/enforcement program personnel and the Office of Enforcement
- Increase senior management awareness of safety and security regulatory program process strengths and challenges
- Offer contractors the opportunity to validate its resource investment in the regulatory program





Safety and Security Regulatory Program Assistance Review – Purpose and Value (cont'd)

- Build confidence in the contractor's ability to effectively identify and correct noncompliance
- Familiarize Office of Enforcement personnel with site operations
- Provide constructive feedback to enhance the safety and security regulatory program processes
- Increase engagement with Federal safety/security/enforcement partners





Safety and Security Regulatory Program Assistance Review – Conduct

- When to recommend a review
 - Never hosted a review
 - New contractor/ new personnel
 - Contractor mission change





Safety and Security Regulatory Program Assistance Review – Conduct (Cont'd)

- Preparation activities
 - Coordinate onsite dates
 - Draft proposed agenda
 - Request documents for pre-onsite visit review





Safety and Security Regulatory Program Assistance Review – Conduct (Cont'd)

Pre-onsite visit review activities

- Contractor safety and security program plans and procedures
- NTS and ORPS reports
- SSIMS Incidents of Security Concern Reports
- Self-assessment reports
- Training
- Issues management





Safety and Security Regulatory Program Assistance Review – Conduct (Cont'd)

- Post-onsite visit activities
 - Prepare informal feedback document addressing strengths and recommendations
 - Recommendations are non-mandatory
 - No response required





Safety and Security Regulatory Program Assistance Review – Conduct (Cont'd)

Onsite visit activities

- 2 3 days onsite
- 2 3 Office of Enforcement personnel
- Interview program management/personnel
- Review documentation
- Site familiarization tour
- Exit meeting





Questions?





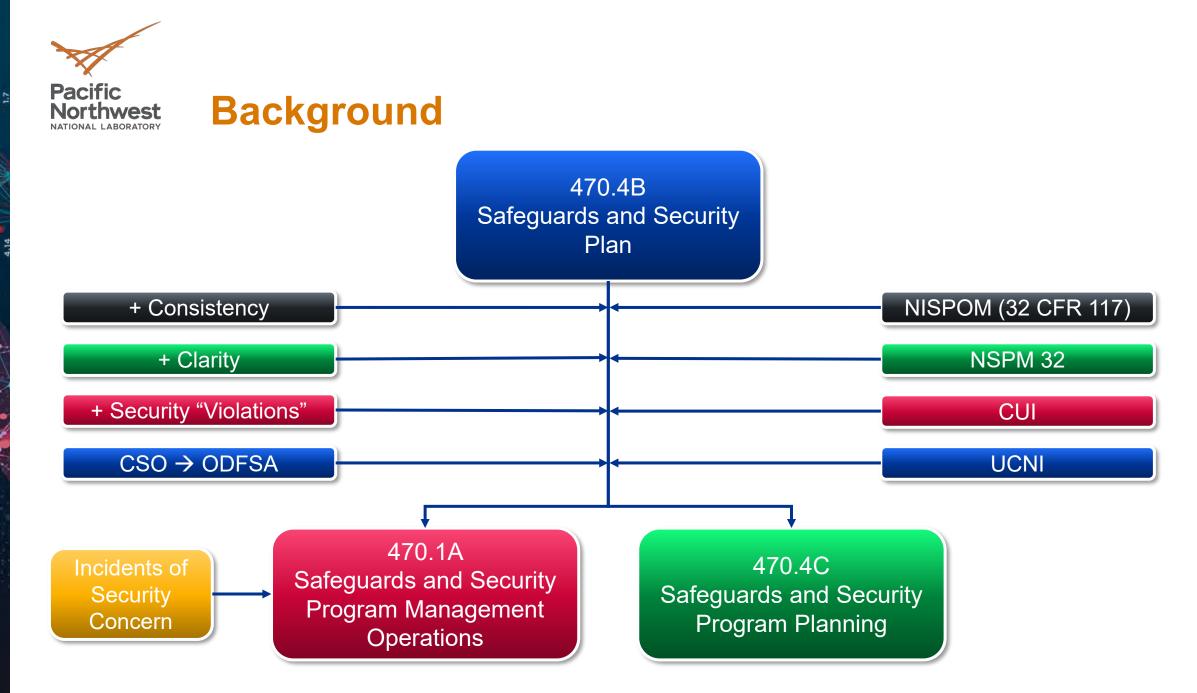
IOSC Changes 470.4B → 470.1A

Alan Johnson IOSC Program Manager, PNNL



PNNL is operated by Battelle for the U.S. Department of Energy





3.7



Identify broad group of stakeholders

Solicit "wish list"

Pare wish list down through group consensus and continuous feedback cycle

Pre-RevCom feedback on proposed changes

RevCom comment resolution (and late comment resolution)



All IOSCs in SSIMS

Unclassified database for ALL IOSCs

Cat A Closure beyond 90 days

Limit IOSCs to SNM and classified

Full NSPM-32 reporting burden Make ALL IOSCs the same across Complex (no local oversight input) Leave ALL IOSCs under local oversight input (no consistency)



Significant Changes





3.7

7-94





Snapshot: Cat A vs Cat B

Cat A IOSC

• Those IOSCs which have a significant detrimental impact on DOE or national security, often because of the loss, theft, compromise, or potential compromise of a <u>significant</u> security asset (e.g., classified matter, SNM). As such, they require the notification and involvement of the Officially Designated Federal Security Authority (ODFSA) and Officially Designated Security Authority (ODSA) (where applicable). Category A IOSCs must also be reported and documented in the Safeguards and Security Information Management System (SSIMS). Category A IOSCs also require a higher level of effort and detail (i.e., graded response) to significantly reduce the likelihood of recurrence (e.g., cause analysis, corrective action plan, extent of condition).

Cat B IOSC

Those IOSCs which have a less significant detrimental impact on DOE or national security. These IOSCs typically <u>do not involve</u> the loss, theft, compromise, or potential compromise of <u>significant</u> security assets, but if uncorrected they reasonably could. Category B IOSCs <u>may involve</u> the loss, theft, compromise, or potential compromise of <u>less significant security assets</u> (e.g., Controlled Unclassified Information [CUI]). Oversight responsibilities for Category B IOSCs remain with the ODFSA; however, Category B IOSCs are managed and resolved by the ODSA (or equivalent ODFSA designee). Category B IOSCs must be reported either in SSIMS or in a local tracking system as specified in the IOSC Program Plan. When reporting a Category B IOSC, the lower significance must be justified (i.e., loss, theft, compromise, or potential compromise did not occur or is remote). In addition, a lower graded response is typically appropriate.



Snapshot: Compromise Types

Compromise

•A final determination that classified information or Unclassified Controlled Nuclear Information (UCNI) is/was disclosed to one or more unauthorized individuals, or the information was outside of appropriate controls and cannot subsequently be placed back under appropriate controls (e.g., published by media, UCNI or classified information was provided to unauthorized individuals). Compromises of classified information are reported as Category A SI IOSCs.

Potential Compromise

•At the conclusion of an inquiry into a suspected compromise, there may be inadequate evidence to determine whether a (actual) compromise occurred, did not occur, or whether the likelihood of compromise is remote. In this case, the inquiry will make the final determination that a potential compromise occurred. Although there is no clear indication or evidence of compromise (e.g., no direct recipient), the circumstances associated with the IOSC indicate that there is an obvious possibility that unauthorized disclosure occurred, and compromise is not remote. The IOSC will be treated as a compromise even though there is no definitive evidence that a compromise occurred. (A final determination that a potential compromise of classified matter occurred must be reported as a Category A IOSC.)

Likelihood of Compromise Is Remote

- •An inquiry may determine that the likelihood of compromise is remote. For this (final) determination, although protection and control measures are violated, the circumstances associated with the IOSC indicate that there is a low possibility that information was disclosed to unauthorized personnel. Noncompliances involving classified information where the likelihood of compromised is determined to be remote are typically reported as Category B PI IOSCs. Examples include, but are not limited to:
- •Classified information is left unsecured and unattended for a limited amount of time in an area accessed only by appropriately cleared individuals.
- •Classified information is discovered on an unauthorized government- furnished computer system or network, but metadata confirms it was only accessed by appropriately cleared individuals.
- •Unmarked encrypted classified information is transmitted to only cleared recipients on a government-furnished computer system/network not approved for classified information.

Compromise Did Not Occur

•A final determination that there is no possibility of compromise. Noncompliances involving classified information where compromise did not occur are typically reported as Category B PI IOSCs.



Snapshot: Security Violations vs. Infractions

Security Infraction

• Security infractions are documented and reported to the Cognizant Personnel Security Office (CPSO) using DOE F 5639.3 or equivalent as documented in the IOSC Program Plan. Infractions are both a method for characterizing a noncompliance that did not result in a (security) violation (i.e., loss, theft, compromise or potential compromise did not occur), as well as formal documentation (i.e., an administrative action) issued to a person or persons under the following circumstances:

- Classified information was mishandled; or
- UCNI was mishandled; or
- "Misuse" of CUI-specified.
- Note: the issuance of a security infraction will only be associated with Category B IOSCs, versus security violations which are issued for Category A IOSCs.

• Security violations are documented and reported to the CPSO using DOE F 5639.3 or equivalent as documented in the IOSC Program Plan. Security violations are both a method for characterizing a noncompliance (e.g., a violation of policies or requirements) as well as formal documentation (i.e., an administrative action) issued to a person or persons under the following circumstances:

- •The IOSC resulted in the loss, theft, compromise or potential compromise of classified or UCNI; or
- The IOSC did not result in the loss, theft, compromise or potential compromise but reasonably could be expected to and is the result of gross negligence or a willful act; or



- •Any knowing, willful, or grossly negligent action to classify or continue the classification of information contrary to federal requirements; or
- •Any knowing, willful, or negligent action to create or continue a special access program contrary to federal requirements; or
- •The IOSC is reported as a Category A SI and one or more responsible persons are identified.



Snapshot: Culpability

Inadvertent

•An action or inaction contrary to requirements or procedures where neither the act (or omission) nor the outcome were deliberate or intended. Generally, the result of temporary (vs. habitual) inattention while the individual is making a good faith effort to follow prescribed procedures as they understand them.

Negligence

•An action, inaction, or omission, contrary to requirements or procedures (i.e., noncompliance) that fails to display a reasonable degree of care and attention under the circumstances. The noncompliance could reasonably be expected to result in the loss or compromise of DOE security assets. The noncompliance may be the result of a knowing circumvention of requirements or procedures, but with a good faith expectation of an overriding positive outcome. If loss or compromise of classified information or UCNI does occur, results in a security violation. If loss or compromise does not occur or if CUI is "misused", typically results in a security infraction for the responsible individual(s). Note: a noncompliance may be unintentional (the responsible individual did not intend the noncompliant outcome) yet still negligent because the individual did not make a good faith effort to follow prescribed procedures.

Gross Negligence

•An action or inaction contrary to requirements or procedures which demonstrates such inattention and carelessness as to appear reckless or intentional. A reasonable person would recognize that the act (or omission) has a high probability of resulting in the loss or compromise of DOE security assets. For example, a person may circumvent prescribed procedures with full knowledge of the security requirements and associated penalties but does so for personal convenience with little concern for the compromise or potential compromise of the security asset. Gross negligence also includes acts (or omissions) which are not deliberate in nature but reflect a recent or recurring pattern of questionable judgement, irresponsibility, negligence, or carelessness. Results in the issuance of a security violation for the responsible individual(s).

Willful

•A willful noncompliance refers to a determination that an employee deliberately disregarded (i.e., ignored), intentionally violated, or was aware of a violation of, a security requirement and, in addition, the employee either attempted to conceal the violation or made no reasonable attempt to eliminate or abate the conditions that gave rise to the violation. Willful noncompliances must be reported through the SSIMS. Results in the issuance of a security violation for the responsible individual(s).



Snapshot: "Misuse" of CUI

Misuse of CUI occurs when someone uses CUI in a manner not in accordance with the policy contained in DOE O 471.7 (or successor policies), 32 CFR Part 2002, the CUI Registry, agency CUI policy, or the applicable laws, regulations, and government-wide policies that govern the affected information. Misuse includes, but is not limited to:

CUI-Specified information (e.g., UCNI, CUI//SP-NNPI, CUI//SP-EXPT) from a document or matter appropriately marked as CUI-Specified (i.e., an excerpt) is intentionally released to someone who does not have lawful government purpose (LGP) requiring access to the information to perform their duties or other DOE-authorized activities.

Intentionally OR negligently releasing a CUI-Specified-marked document (or matter), in its entirety, to someone who does not have an LGP.



Snapshot: Category A Security Interest IOSCs

Loss, theft, diversion, or unauthorized access to (e.g., compromise of) accountable quantities of Category I or II SNM or other nuclear material controlled and accounted for as SNM ...

Loss, theft, or diversion of accountable quantities of Category III or IV SNM or other nuclear material controlled and accounted for as SNM ...

Loss, theft, compromise, or potential compromise of classified matter;

Unauthorized disclosure of Sigma 14 or 20 Nuclear Weapon Data (NWD) to a Qcleared person ...

Loss, theft, or unauthorized access to (e.g., compromise of) a quantity of radiological, chemical, and/or biological materials ... Loss or theft of security key, keycard, or badge (e.g., DOE PIV) which provides unimpeded access to SNM or classified matter ...

Loss, theft, or other inventory shortages of DOE firearms, explosives ... Loss, theft, compromise, or potential compromise of foreign government material or information ...

Loss, theft, compromise, or potential compromise of other assets determined by the ODFSA and/or ODSA ...



Snapshot: Category B Security Interest IOSCs

Confirmed theft or diversion with malicious intent (e.g., attempted theft) of OANM ... Unauthorized disclosure of Sigma 15 Nuclear Weapon Data (NWD) to a Q-cleared person which would not be otherwise approved ...

Loss, theft, or compromise of UCNI;

Intentional or negligent "misuse" of CUI-Specified ... Other assets as determined by the ODFSA and/or ODSA and documented in the IOSC Program Plan



Snapshot: Category A Procedural Interest IOSCs

Any unauthorized discharge of a firearm, pyrotechnic, or explosive ... Any knowing, willful, or grossly negligent action to classify or continue the classification of information contrary to federal requirements;

Any knowing, willful, or negligent action to create or continue a special access program contrary to federal requirements;

Willful noncompliances (i.e., deliberate violations) with requirements for the protection of classified information (which do not result in loss, compromise, or potential compromise); or

Other events as determined by the ODFSA and/or ODSA and documented in the IOSC Program Plan.



Snapshot: Category B Procedural Interest IOSCs

The improper handling, and/or storage of classified matter.

The improper processing or transmission of classified matter on unauthorized computer systems/networks (e.g., encrypted unmarked classified information transmitted to only cleared personnel on government-furnished equipment, applications, or networks not authorized to process classified).

An unsecured door (or other boundary) for a security area authorized for the storage, access, or processing of classified matter or SNM. Unauthorized access (e.g., circumvention of access control requirements/controls) into a security area authorized for the storage of classified matter or SNM.

Any negligent action that results in the misclassification of information. (Misclassification that results in compromise will be handled in accordance with applicable SI reporting requirements.)

Intrusion Detection System (IDS) failure without appropriate Protective Force response or implementation of other authorized compensatory measures (where IDS is required). Diversion of accountable quantities of Cat III or IV SNM or any other circumstance resulting in Cat III or IV SNM ... in an unauthorized (but Federally controlled) location (if there are no indications of malicious intent).

Failure to obtain appropriate approvals for Foreign National access to DOE facilities, information, technologies or equipment (that is not administratively corrected after the fact).

Improper issuance or termination of a DOE security credential (i.e., Personal Identity Verification [PIV] badge).

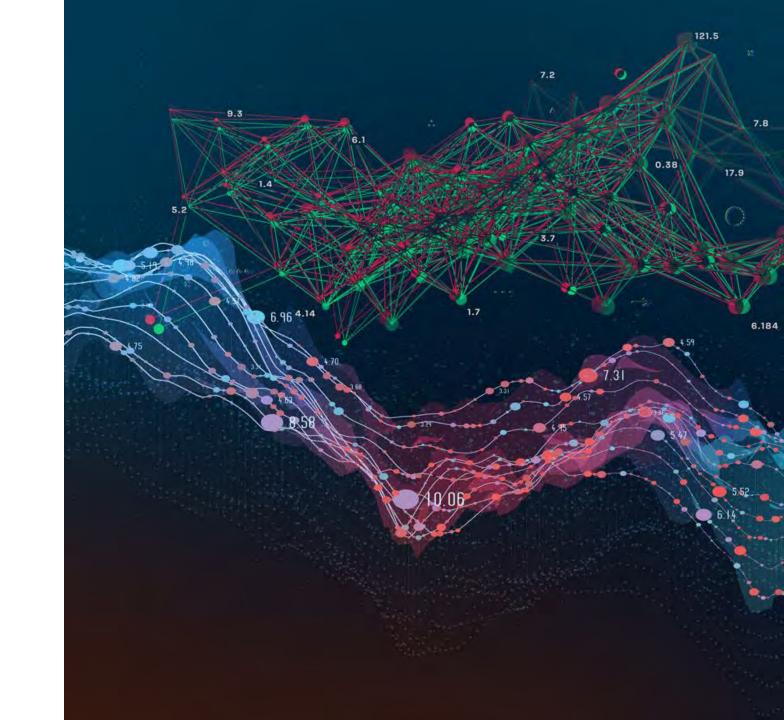
Any unapproved controlled article which poses a threat to classified matter (e.g., a controlled article in close proximity to classified discussions, matter, or processing).

Other events as determined by the ODFSA and/or ODSA and documented in the IOSC Program Plan.



Thank you

Questions/Comments? Contact IPT IOSC Sub-Working Group Leads: <u>Alan.Johnson@pnnl.gov</u> <u>grselig@sandia.gov</u> (Greg Seligman)







Phase 1- Performance Monitoring and Noncompliance Sources

Jason Capriotti Enforcement Officer Office of Worker Safety and Health Enforcement Joseph Demers Enforcement Officer Office of Nuclear Safety Enforcement Liv Livingston Unwin Office of Security Enforcement Heath Garrison Enforcement Coordinator National Renewable Energy Laboratory





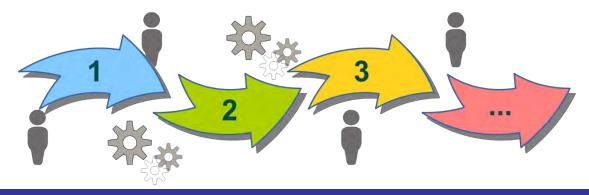
Safety and Security Regulatory Compliance Program Process



Phase 1: PERFORMANCE MONITORING AND NONCOMPLIANCE SOURCES

Phase 2: Noncompliance Screening, Identification, and Tracking Systems

Phase 3: Noncompliance Tracking System and SSIMS Reporting and Closeout







FOR DISCUSSION.....

- Performance Monitoring & Compliance Assurance
- Methods and Approaches to identification
- Evaluating performance data for repetition or programmatic failure





ENERGY Performance Monitoring & Compliance Assurance Information <u>Sources</u>

• Event reporting

U.S. DEPARTMENT OF

- Occurrence Reports
- Incidents of Security Concern
- Assessment Results
 - External Assessments
 - Internal Contractor Assessments
- DNFSB reports
- Site/Field Office reports and meetings
- CAIRS (Injury and Illness Reports)
- Nonconformance Reports
- Performance Metrics
- Equipment Performance Data
- Trend Analysis
- Management Walk Around
- Inspections

IV. Contractor Noncompliance Screening and Reporting Guidance

Noncompliance Screening

Contractors' processes for self-identifying problems may identify issues ranging from serious conditions, with corresponding underlying programmatic problems and noncompliances, to relatively mimor issues that may need attention but do not represent noncompliances. To determine which are noncompliances and what reporting is appropriate, contractors need to have effective processes for screening issues.

Such screening processes should be under the purview of the contractor's enforcement coordinator, be governed by one or more formal procedures, and receive input from a broad range of noncompliance identification mechanisms. Sources of information to be screened for noncompliances include:

- · Internal management and independent assessment findings
- External assessment findings
- Internal issues management or deficiency reporting systems
- Nonconformance reports
- Radiological event or radiological deficiency reports
- Injury reports
 Communication American Emission Security
- Computerized Accident Incident Reporting System reports
 Occupational Safety and Health Administration 300 logs
- Occupational Safety and Health Administration 300 logs
 Occurrence Reporting and Processing System (ORPS) reports
- Occurrence Reporting and Processing System (ORPS) report
 Operating logs (for issues involved in non-ORPS events)
- Operating logs (for issues involved
 Protective force daily event logs
- Security incident notification and inquiry reports
- SSIMS reports
- Security inspection, survey, self-assessment, and special reports
- Employee concerns
 Subcontractor deficiency conductor
- Subcontractor deficiency resolution processes analogous to those listed above.

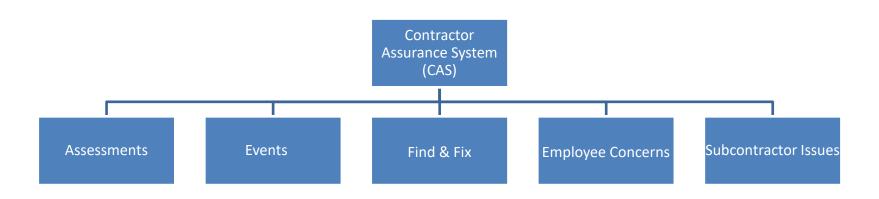
Reporting a Programmatic or Repetitive Noncompliance

DOE incentivizes the reporting of programmatic and repetitive noncompliances. A programmatic problem is typically discovered through a review of multiple events or conditions with a common cause, but may also be found through causal analysis of a single event. A programmatic problem generally involves some weakness in administrative or management controls, or their implementation, to such a degree that a broader management or process controls problem exists. When management determines that a problem or series of events or conditions distants; the need for broad corrective actions to improve management or process controls, this determination indicates that the problem is programmatic. For example, the absence of required worker exposure assessments, or working outside the limits established by radiation work.





Methods and Approaches









Data Evaluation & Trend Analysis

Look for Patterns, Trends, and Low-Level Events that may be a precursor to a high significance consequence.



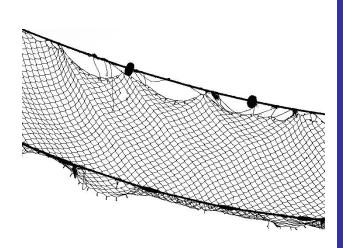




Do <u>**NOT</u>** limit your sources of information for identifying potential non compliances.</u>

-Cast a wide net!-

The objective of the enforceable rules is prevention, so be proactive not reactive.









Questions?



Thank You for Participating!





2024 DOE Safety and Security Enforcement Workshop

LUNCH 11:45 – 1:15





Phase 2- Noncompliance Screening, Identification, and Tracking Systems

Stanley Dutko Enforcement Officer Office of Worker Safety and Health Enforcement Christian Palay Enforcement Officer Office of Nuclear Safety Enforcement Karen Sims Enforcement Officer Office of Security Enforcement Tracy Chance Enforcement Coordinator Oak Ridge National Laboratory





Expectations for Identification of Noncompliances

- Monitor performance and identify events, conditions, and issues that may reveal noncompliances
- Contractor identification is the preferred means as it promotes earlier prevention of problems affecting safety and security
- Reactive detection is also important (e.g., external, self-disclosing events, extent of condition reviews)





Expectations for Screening

- Record, evaluate, and correct all noncompliances
- Engage subject matter experts in identifying appropriate noncompliances
- Determine who performs screening
- Office of Enforcement regulatory program assistance reviews (RPARs) are available upon request





EA-11 Sources of Noncompliance

- Enforcement Officers review the following Sources of Noncompliances and recommend if enforcement action is warranted for an event or condition:
 - ORPS, CAIRS & NTS report(s)
 - DOE HQ or field inspections / Surveys or assessment
 - Inspector General report(s) / Defense Nuclear Facilities Safety Board report(s)
 - Information from other agencies such as OSHA
 - Allegations communicated directly to Office of Enforcement
- Contact EA-12 and EA-13 Enforcement Officer(s) to discuss any regulatory overlap between Worker Safety, Nuclear Safety and Security





Common Screening Weaknesses

- Not evaluating all sources of potential noncompliances
- Use of overly limiting screening criteria
- Failure to consider all applicable standards
- Justifications for not identifying noncompliances
- Category B information security events vs Category A
- Repetitive event or condition or programmatic issue not identified





EA-12 Sources of Noncompliances

- Nuclear Safety Enforcement Officers review the following to determine if enforcement action is warranted:
 - ORPS & NTS reports
 - DOE HQ or Field/Site Office assessment reports
 - Information from other DOE entities such as IG, OHA, EA-30
 - Defense Nuclear Facilities Safety Board correspondence and staff report(s)
 - Requests for Investigation submitted directly to the Office of Enforcement
 - Media reports
- Nuclear Safety Enforcement Officers coordinate with the other Enforcement Officer(s) to discuss any regulatory overlap between Worker Safety, Nuclear Safety, and Security





EA-13 Sources of Noncompliances

- Information Security Enforcement Officers review the following to determine if enforcement action is warranted:
 - Security incident reporting per DOE Order 470.4B, Chg. 2:
 - Inquiry/Investigation conducted discloses violation(s) of classified information security requirements
 - Safeguards and Security Information Management System (SSIMS)
 - Findings or issues identified during assessments/appraisals:
 - Security and cyber assessments
 - HQ or local security surveys
 - IG or GAO reports
 - Requests for Investigation





EA-13 Security Significance Screening

Incident Number		Sample SSDW			Local Tracking Number		XXX-YYYY		Categorization		A	IP/SI	
Cognizant Security Office		Program Secretarial Office		Facility Name			Company Name		SSIMS IOSC Status		C Status		
XXX XXX		200	XXX			XXXXXXXXX			-	Votification	Closed		
Dates			IOSC Description			Brief Description							
Discovery	Notification	Inquiry Report	Closed (SSIMS)										
4/1/2023	4/15/2023	8/28/2023	8/29/2023							-			
lassification Level	Significance Weight	Category	Significance Weight	Caveat	Significance Weight	Disclosure Determination	Site Sig Wt.	Enf Sig Wt.	Non-Compliance Characterization	Site Sig Wt.	Enf Sig Wt.	Contributing Factors	Significance Weight
TS		RD		SAP		Loss Did Occur			Willful	-		Management Involvement	
S		FRD		SCI		Loss is Not Remote			Gross Negligence			FN Sensitive Country	
с		NSI	1	NWD - Sigmas	-	Loss is Remote	1		Negligence			FN Non-Sensitive Country	
UCNI		TFNI		All Other NWD		Loss Did Not Occur	1		Inadvertent	1	1	Identified by External Source	
				All Other Caveats								Other Contributing Factors	
				None								None	
Subtotal	0	Subtotal	0	Subtotal	0	Subtotal		0	Subtotal		0	Subtotal	0
		0 cident Notification Fields; White Area/Fields		lds = Additional Fie	Final Incident Significance Value dis Completed After IR Review		*See Si	gnificance k	leys at the bottom of the '	Worksheet.*			
	er Caveats Des		CAVEAT					_					
incident Noti ≥ 15	fication Signifi High (Red)	cance Determination Key Security incident of the highest order that almost always needs closer review upon completion of the inquiry by the responsible facilities inquiry officer. These incident notifications should be flaqued for follow-up and discussed with the Director, Office of Security Enforcement.											
11-14	Serious (Yellow)	Should be hagged to follow up and discussed with the Director, once of security emotement. Closer review on the circumstances and extent of non-compliance should be undertaken upon completion of the inquiry by the responsible facilities inquiry officer.											
7-10	Marginal (Green)	These incidents should be evaluated with contributing factors upon completion of the inquiry by the responsible facilities inquiry officer. In some cases, a closer review may be necessary											
1-6	Low (White)	These incidents should be evaluated with contributing factors upon completion of the inquiry by the responsible facilities inquiry officer. These may not result in a closer review.											
Final Incider	V	Determination											
>28	High (Red)	Enforcement problem of the highest order that almost always needs closer review and/or investigation. These also almost always result in some form of enforcement action to properly respond to the significance of the noncompliance condition.											
21-27	Serious (Yellow)	Closer review or investigation on the circumstances and extent of non-compliance should be undertaken. These can result in an enforcement action.											
13-20	Marginal (Green)	Non-compliance condition that should be evaluated with contributing factors to the extent that information can be obtained from the DOE enforcement Coordinator and/or the Security Director on these factors. In some cases this could result in closer review and investigation, and may result in an enforcement action.											
1-12	Low (White)	Non-compliance condition that should be evaluated with the contributing factors to the extent that information can be obtained from the DOE enforcement Coordinator and/or the Security Director on these factors. These may not result in a closer review or investigation, or subsequent enforcement action.											





EA-13 Security Significance Screening (Cont'd)

	-		Disclo	sures				_		
	Classification	on Issues (CI)			Improper/l	Inauthorized Tra	nsmission (IUT)			
□ Failure to Receive Classification Review □ □ Guidance Is Unavailable			sue (Incomplete, Unclear,	厂 Chat App	T Database/So	ftware System	☐ Email	I Fax		
I Information Compilation/Association ☐ Misclassifica			tion by Authorized Classifier	Hand Carry	T Mail/Shipped/Express Delivery		Vetwork Location/Shared Drive			
← Review by Unauth. Classifier (Classifier Didn't Have Proper Authority)				F VTC	「VTC 「Unsecure Phone/Conf. Call			└── Virtual Meeting Platform (Teams, WebEx, Zoom, etc.)		
	Controlled	Articles (CA)				Other	-			
Camera Cell Phon	e 🗆 Disc (CD/D	VD/Floppy)	☐ Fitness Tracker		Classified Hardware (Computer/Hard Drive)		☐ Improper Access Control			
Hard Drive/External HD	F Headphone	es / Ear Buds	T Hearing Aids/Med. Device	Improp. Escor	🖵 Media Leak	C Open Sourc	e/Internet	F Parts / Matte		
□ Laptop □ SD Card	□ SD Card □ Smart □ Tablet/iPad		Thumb Drive/Iron Key	C Processing (C	☐ Processing (Classified)		(VTR/Safe/etc.)			
TOther CA [Describe "	Other CA" here]			⊢ Other (Describe)	[Describe other di	sclosure here]				
	Cybe	er (CYB)		Imp	Improperly Handled, Safeguarded, Secured, and/or Stored (HS)					
✓ Unauthorized Use of a Classified System			Computer Used to re	☐ Destruction	🔽 In Use	Storage	Reproduction	└─ Verbal/ Discussion		
Ir Inside the Firewall			Firewall	☐ Inventory of A	tory of Accountable Matter 🛛 🏳 Vi		isual Unapproved Facility/Location/ Area (to Process/Store/Discuss)			
	Ca	uses			_	Corrective Activ	ons	_		
☐ Equipment/Material Problem	Equipment/Material T Management Problem		Personnel Error	Communicati	Communication Security System		m Mod. Cyber Security System Modification			
F Procedural Problem	roblem 🔽 Training Deficiency		F Design Problem	🔽 Training Mod	t. C Disciplinary Action C Pl		hysical Security System Modification			
□ External Phenomena □ Other		 	description (defaulte bound)	Policy/Proce	Policy/Procedural Change			earned/Retrained		
	[Enter "other"		description/details here]	C Other	Enter "other" de	Enter "other" description/details here]				
Analyst Name			Date	Analyst Comme	nts					
Enforcement Officer Name			Date	Enforcement Off	Enforcement Officer Comments					
Director Approval (for High Significance only)			Date	Director Comme	Director Comments					
EA-13 Recommendation:			□ Not 824/1017-Related	(Doloto)	Action (Add to SDB C Wrap-Up)	ΓE	nforcement Action (A	dd to SDB;		





Commonalities of a Good Screening Process

- Enforcement Staff intimately familiar with the regulations
 - Deployed staff may require nuclear safety, and worker safety and health training, and/or information security training
- Screen shortly after receipt to achieve timeliness
- Consistent use of a screening form
- Citations formatted to facilitate binning for trending
- Determine attributes for trending and make sure that the screening form addresses these areas
- Entry of the screen into the site issues management tool
- Easy access to Subject Matter Experts





Issues Not Reported in NTS and SSIMS

- <u>All</u> issues should still be screened and tracked
 - contractor's internal issues management system
- Tracking systems should include key information
- Compliance <u>restored</u> regardless of reportability





Expectations for Tracking

- All noncompliances tracked internally through issues management process
- Trending of noncompliances may be performed in conjunction with Contractor Assurance Program
- Ensure that tracking systems help identify programmatic and repetitive issues





Trending Issues

EA-13

Total number of incidents

- Handling/Storage
- Cyber
- Classification Issues
- Controlled Articles with a Nexus to Classified





ORNL Sources of Noncompliances

- Occurrence Reporting & Processing System (ORPS)
- Local Issues Management System
 - Assessment & Commitment Tracking System (ACTS)
 - Assessment Results (Internal/External)
 - Training Deficiencies
 - Nonconformance Reports
 - Radiological Event Reports
- Laboratory Shift Superintendent Log
- Employee Concerns
- Enforcement Actions





ORNL - Screening of Potential Noncompliances

- Safety Regulatory Officers (SROs)
 - Approved SAP Role
 - Trained prior to role assignment
 - Deployed Lab-wide (~55)
 - ACTS Issues
 - Non-ACTS Screens
- Safeguards and Security
 - Screening of issues for Classified Information





ORNL - Trending

- ACTS screening results are compiled quarterly
- SROs provide quarterly summary of non-ACTS screens
- Screens are reviewed and compiled into a quarterly report
- Data is trended and reported via Contractor Assurance Processes
 - Monthly Operations Summary
 - Contractor Assurance Trimester Report
- Biannual Meeting
- Enforcement Actions





Questions?





Phase 3- Noncompliance Tracking Systems and SSIMS Reporting Closeout

Robert Smith Enforcement Officer Office of Worker Safety and Health Enforcement Margaret Kotzalas Enforcement Officer Office of Nuclear Safety Enforcement Charles Isreal Enforcement Officer Office of Security Enforcement Tamara Baldwin Enforcement Coordinator Savannah River Nuclear Solutions







- Criteria/process for voluntary reporting of Part 824 noncompliances into SSIMS
- Process for drafting, reviewing, and submitting timely NTS and SSIMS reports
- Common elements and characteristics of a high quality NTS report and SSIMS report







NTS and SSIMS Reporting and Closeout Topics (cont'd)

- Differences between "causal factors" and "noncompliances"
- How Extent of Condition reviews should be handled for NTS reporting purposes
- General criteria that the Office of Enforcement uses to evaluate Nuclear Safety and Worker Safety and Health NTS reports and SSIMS reports





Questions?





2024 DOE and Contractor Enforcement Coordinator Workshop

2:45 - 3:15	Break						
	Case Studies Worker Safety and Health	Room 6510					
3:15 – 4:45	Case Studies Nuclear Safety	Room 6375					
	Case Studies Information Security	Auditorium					
4:45 – 5:00	Feedback and Closing	Anthony Pierpoint, Director Office of Enforcement					





2024 DOE and Contractor Enforcement Coordinator Workshop

Feedback and Closing

Anthony Pierpoint Director Office of Enforcement





We Value Your Feedback



2024 DOE Safety and Security Enforcement Workshop Tuesday May 7



Surveys

2024 DOE Safety and Security Enforcement Workshop website https://ntc.doe.gov/EnforcementWorkshop